The Department of Homeland Security Notice of Funding Opportunity Fiscal Year 2023 Individual State Earthquake Assistance

All entities wishing to do business with the federal government must have a unique entity identifier (UEI). The UEI number is issued by the SAM system. Requesting a UEI using Sam.gov can be found at https://sam.gov/content/entity-registration.

Grants.gov registration information can be found at

https://www.grants.gov/web/grants/register.html.

Planned UEI Updates in Grant Application Forms:

On April 4, 2022, the Data Universal Numbering System (DUNS) Number was replaced by a new, non-proprietary identifier requested in, and assigned by, the System for Award Management (SAM.gov). This new identifier is the Unique Entity Identifier (UEI). Additional Information can be found on Grants.gov: <u>https://www.grants.gov/web/grants/forms/planned-uei-updates.html</u>

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A. Program Description

1. Issued By

U.S. Department of Homeland Security (DHS)/Federal Emergency Management Agency (FEMA)/Resilience/Federal Insurance and Mitigation Administration (FIMA)/Risk Management Directorate/Planning, Safety, and Building Sciences Division/Earthquake and Wind Programs Branch

2. Assistance Listings Number

97.082

3. Assistance Listings Title

Earthquake State Assistance

4. Funding Opportunity Title

Fiscal Year 2023 Individual State Earthquake Assistance (ISEA)

5. Funding Opportunity Number

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FEMA Region 2		DHS-23-MT-082-02-99
FEMA Region 4		DHS-23-MT-082-04-99
FEMA Region 5		DHS-23-MT-082-05-99
FEMA Region 6		DHS-23-MT-082-06-99
FEMA Region 7		DHS-23-MT-082-07-99
FEMA Region 8		DHS-23-MT-082-08-99
FEMA Region 9		DHS-23-MT-082-09-99
FEMA Region 10		DHS-23-MT-082-10-99

6. Authorizing Authority for Program

Sections 7704 (a)(2)(B), (b)(2)(a)(i) and (b)(2)(B) of the National Earthquake Hazards Reduction Program Act of 1977, Pub. L. No. 95-124 (codified as amended at 42 U.S.C. Section 7704 *et seq.*).

7. Appropriation Authority for Program

Consolidated Appropriations Act, 2023 (Public Law No. 117-328, Division F).

- 8. Announcement Type Initial
- 9. Program Category Mitigation

10. Program Overview, Objectives, and Priorities

a. **Overview**

The <u>National Earthquake Hazards Reduction Program</u> (NEHRP) seeks to mitigate earthquake losses in the United States through basic and directed research and implementation activities in the fields of earthquake science and engineering. NEHRP is a multi-agency program coordinated by the National Institute of Standards and Technology, FEMA, the United States Geological Survey, and the National Science Foundation. The NEHRP program supports the mission area of the FY2020-2024 <u>DHS Strategic Plan</u> titled "Strengthen Preparedness and Resilience," as well as the national preparedness goal of mitigation, as provided in the Presidential Policy Directive (PPD-8). NEHRP also supports the <u>2022-2026 FEMA Strategic Plan</u>, by contributing to the accomplishment of Strategic Goal 3: Promote and Sustain a Ready FEMA and Prepared Nation.

Participation in the FEMA NEHRP Individual State Earthquake Assistance Grant Program (hereby after "ISEA Grant Program") is limited to those states and territories that have been determined to be at a High to Very High risk of earthquakes. Participation in this funding opportunity is further limited to those states and territories that can provide the statutory 25% non-federal cost share. The cost share requirement does not apply to those territories that are considered "Insular Areas" (Guam and the U.S. Virgin Islands), and otherwise eligible for program participation. See Section C below for additional details.

b. Objectives

The program prioritizes reducing the risks to life and property from future earthquakes in the United States through the establishment and maintenance of an effective earthquake hazards reduction program. The program goals are:

- Advance the understanding of earthquake processes and their consequences.
- Enhance existing and develop new information, tools and practices for protecting the nation from earthquake consequences.
- Promote the dissemination of knowledge and implementation of tools, practices, and policies that enhance strategies to withstand, respond to, and recover from earthquakes.
- Learn from post-earthquake investigations to enhance the effectiveness of available information, tools, practices and policies to improve earthquake resilience.

c. Priorities

- Work with Model Building Codes and National Consensus Standards to promote implementation of research results.
- Develop and maintain Seismic Resistant Design and Construction Guidance and Tools (books, software, training) for new and existing structures, including Performance Based Seismic Design Guidelines.
- Program Implementation and Outreach (awareness campaigns, media, articles, initiatives).
- Support multi-state groups.
- Support for State Earthquake Programs.
- Disaster Support (Subject-Matter Expert, post-event studies) in accordance with the FEMA Disaster Response Framework, Earthquake Incident Annex and other applicable policies.
- Support Standards for Critical Lifelines Infrastructure.

d. Accomplishments

Support of Seismic Mitigation Planning; Developing inventories and seismic safety inspections of critical structures and lifeline infrastructure; Updating building codes, zoning codes, and ordinances to enhance seismic safety; Activities that increase earthquake awareness and education; Participating in emergency management exercises that

substantially benefit earthquake mitigation efforts; Promotion of earthquake insurance; Monitoring the disaster-resistant provisions of the Nation's model building codes; Support for the NETAP; Support for the development of multi-state groups to support the goals of NEHRP.

11. Performance Measures

See Appendix B - Programmatic Information, for detailed performance measurement information.

B. Federal Award Information

1. Available Funding for the NOFO:\$2,145,416.00

See Appendix B - Programmatic Information, for State Allocations.

2.	Projected Number of Awards:	23
3.	Maximum Award Amount:	\$721,905.00
4.	Period of Performance:	18 months

Extensions to the period of performance are allowed. For additional information on period of performance extensions, please refer to Section H of this NOFO.

FEMA awards under most programs, including this program, only include one budget period, so it will be same as the period of performance. *See* 2 C.F.R. Section 200.1 for definitions of "budget period" and "period of performance."

5.	Projected Period of Performance Start Date(s):	Aug. 1, 2023
6.	Projected Period of Performance End Date(s):	Jan. 31, 2025
7.	Funding Instrument Type:	Grant

C. Eligibility Information

1. Eligible Applicants

See Appendix B - Programmatic Information, for a complete list of all eligible states and territories.

2. Applicant Eligibility Criteria

Determination of Risk. This funding opportunity is provided to those states and territories that have been determined to be at a high or very high risk of earthquakes. This determination is made and published annually by FEMA as the State Assistance Target Allocation Plan. The FY 2023 plan determination is based on the Seismic Design Category (SDC) per

American Society of Civil Engineers and Structural Engineering Institute ASCE/SEI 7-22 Minimum Design Loads and Associated Criteria for Buildings and Other Structures map and at-risk population in a state. A state of high earthquake risk (with areas in the state

more than 50,000 based on 2020 US Census population), OR more than 1000 square miles of high seismic area (SDC D or above per 2024 IBC SDC map) will be eligible for a baseline amount plus an additional risk-based award amount. Applicants should be aware that changes in areas of earthquake hazard within the state and changes in population size affect the determination.

The additional amount is in proportion to the state's Annualized Earthquake Loss, which is from the FEMA P-366 HAZUS Estimated Annualized Earthquake Losses for the United States.

3. Cost Share or Match

Recipients must provide 25% of the costs of the activities for which assistance is being given.

The cost share requirement does not apply to those territories that are considered "Insular Areas" (Guam and the U.S. Virgin Islands), and otherwise eligible for program participation.

For a cost share, the recipient contribution is calculated based on total project cost as:

- The value of the federal contribution in US\$ divided by the federal contribution in percent. This requires a two-step calculation.
- For example, if a program requires a 25% cost share and the federal contribution is \$75,000 then:
 - Step 1: The federal contribution is 100% 25% = 75%
 - Step 2: The recipient contribution is calculated as \$100,000 (total project cost) x 25% (cost share requirement) = \$25,000.
 - The non-federal cost share in this example is \$25,000.

See Appendix B - Programmatic Information, for individual state cost share amounts.

4. Third-Party In-Kind Contributions

States and territories may use third-party in-kind contributions to meet the 25% cost share requirement. Title 2 of the Code of Federal Regulations Section 200.96 describes in-kind contributions as the value of non-cash contributions (i.e., property or services) that -(a) Benefit a federally assisted project or program; and (b) Are contributed by non-federal third parties, without charge, to a non-federal entity under a federal award.

D. Application and Submission Information

- 1. Key Dates and Times
- a. Application Start Date: May 8, 2023
- b. Application Submission Deadline: June 7, 2023 at 5 p.m. Eastern Time

All applications **must** be received by the established deadline.

FEMA's Grants Outcomes System (FEMA GO) automatically records proof of timely submission and the system generates an electronic date/time stamp when FEMA GO

successfully receives the application. The individual with the Authorized Organization Representative role that submitted the application will also receive the official date/time stamp and a FEMA GO tracking number in an email serving as proof of their timely submission. For additional information on how an applicant will be notified of application receipt, see the subsection titled "Timely Receipt Requirements and Proof of Timely Submission" in Section D of this notice.

FEMA will not review applications that are received after the deadline or consider these late applications for funding. FEMA may, however, extend the application deadline on request for any applicant who can demonstrate that good cause exists to justify extending the deadline. Good cause for an extension may include technical problems outside of the applicant's control that prevent submission of the application by the deadline, other exigent or emergency circumstances, or statutory requirements for FEMA to make an award.

Applicants experiencing technical problems outside of their control must notify FEMA as soon as possible and before the application deadline. Failure to timely notify FEMA of the issue that prevented the timely filing of the application may preclude consideration of the award. "Timely notification" of FEMA means before the application deadline and within 48 hours after the applicant became aware of the issue.

A list of FEMA contacts can be found in Section G of this notice, "DHS Awarding Agency Contact Information." For technical assistance with the FEMA GO system, please contact the FEMA GO Helpdesk at <u>femago@fema.dhs.gov</u> or (877) 611-4700, Monday through Friday, 8a.m. – 6 p.m. ET. For programmatic or grants management questions, please contact your Program Analyst or Grants Management Specialist. If applicants do not know who to contact or if there are programmatic questions or concerns, please contact the Centralized Scheduling and Information Desk (CSID) by phone at (800) 368-6498 or by e-mail at <u>askcsid@fema.dhs.gov</u>, Monday through Friday,9 a.m.-5 p.m. Eastern Time.

- c. Anticipated Funding Selection Date: No later than July 10, 2023
- d. *Anticipated Award Date:* No later than July 24, 2023

e. Other Key Dates

Event	Suggested Deadline for Completion
Initial registration in SAM.gov includes UEI issuance	Four weeks before actual submission deadline
Obtaining a valid Employer Identification Number (EIN)	Four weeks before actual submission deadline
Creating an account with login.gov	Four weeks before actual submission deadline
Registering in SAM or Updating SAM registration	Four weeks before actual submission deadline
Registering in FEMA GO	Four weeks before actual submission deadline
Starting application in FEMA GO	One week before actual submission deadline
Submitting the final application in FEMA GO	By the submission deadline

2. Agreeing to Terms and Conditions of the Award

By submitting an application, applicants agree to comply with the requirements of this NOFO and the terms and conditions of the award, should they receive an award.

3. Address to Request Application Package

Applications are processed through the FEMA GO system. To access the system, go to <u>https://go.fema.gov/</u>.

Hard copies of the NOFO can be downloaded at <u>Grants.gov</u> or obtained via email from the Awarding Office points of contact listed in Section G of this notice, "DHS Awarding Agency Contact Information" or by TTY (800) 462-7585.

4. Requirements: Obtain a Unique Entity Identifier (UEI) and Register in the System for Award Management (SAM)

Each applicant, unless they have a valid exception under 2 CFR 25.110, must:

1) Be registered in SAM.gov before application submission.

2) Provide a valid Unique Entity Identifier (UEI) in its application.

3) Continue to always maintain an active System for Award Management (SAM) registration with current information during the Federal Award process.

5. Steps Required to Obtain a Unique Entity Identifier, Register in the System for Award Management (SAM), and Submit an Application

Applying for an award under this program is a multi-step process and applicants are encouraged to register early as the registration process can take four weeks or more to complete. Therefore, registration should be done in sufficient time to ensure it does not impact your ability to meet required submission deadlines.

Please review the table above for estimated deadlines to complete each of the steps listed. Failure of an applicant to comply with any of the required steps before the deadline for submitting an application may disqualify that application from funding.

To apply for an award under this program, all applicants must:

- **a**. Apply for, update, or verify their Unique Entity Identifier (UEI) number and Employer Identification Number (EIN) from the Internal Revenue Service;
- **b**. In the application, provide an UEI number;
- **c**. Have an account with <u>login.gov</u>;
- **d**. Register for, update, or verify their SAM account and ensure the account is active before submitting the application;
- e. Register in FEMA GO, add the organization to the system, and establish the Authorized Organizational Representative (AOR). The organization's electronic business point of contact (EBiz POC) from the SAM registration may need to be involved in this step. For step-by-step instructions, see <u>https://www.fema.gov/media-</u> library/assets/documents/181607;
- f. Submit the complete application in FEMA GO; and
- **g**. Continue to maintain an active SAM registration with current information at all times during which it has an active federal award or an application or plan under consideration by a federal awarding agency. As part of this, applicants must also provide information

on an applicant's immediate and highest-level owner and subsidiaries, as well as on all predecessors that have been awarded federal contracts or federal financial assistance within the last three years, if applicable.

Applicants are advised that FEMA may not make a federal award until the applicant has complied with all applicable SAM requirements. Therefore, an applicant's SAM registration must be active not only at the time of application, but also during the application review period and when FEMA is ready to make a federal award. Further, as noted above, an applicant's or recipient's SAM registration must remain active for the duration of an active federal award. If an applicant's SAM registration is expired at the time of application, expires during application review, or expires any other time before award, FEMA may determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

Per Title 2 Code of Federal Regulations, Section 25.110(c)(2)(iii), if an applicant is experiencing exigent circumstances that prevents it from obtaining an UEI number and completing SAM registration prior to receiving a federal award, the applicant must notify FEMA as soon as possible by contacting <u>askcsid@fema.dhs.gov</u> and providing the details of the circumstances that prevent completion of these requirements. If FEMA determines that there are exigent circumstances and FEMA has decided to make an award, the applicant will be required to obtain an UEI number, if applicable, and complete SAM registration within 30 days of the federal award date.

6. Electronic Delivery

- 7. How to Register to Apply
- a. General Instructions:

b. Obtain an Unique Entity Identifier (UEI) Number:

c. Obtain Employer Identification Number

All entities applying for funding must provide an Employer Identification Number (EIN). The EIN can be obtained from the IRS by visiting: <u>https://www.irs.gov/businesses/small-businesses-self-employed/apply-for-an-employer-identification-number-ein-online</u>.

d. Create a login.gov account:

e. *Register with SAM:*

I. ADDITIONAL SAM REMINDERS

registration before the registration is active in SAM, and then it may be an additional

II. HELP WITH SAM

f. Register in FEMA GO, Add the Organization to the System, and Establish the AOR:

g. *Electronic Signature*:

8. Submitting the Final Application in FEMA GO

Applicants will be prompted to submit the standard application information and any program-specific information required as described in Section D.10 of this NOFO, "Content and Form of Application Submission." The Standard Forms (SF) may be accessed in the Forms tab under the <u>SF-424 family on Grants.gov</u>. Applicants should review these forms before applying to ensure they have all the information required.

After submitting the final application, FEMA GO will provide either an error message or a successfully received transmission in the form of an email sent to the AOR that submitted the application. Applicants using slow internet connections, such as dial-up connections, should be aware that transmission can take some time before FEMA GO receives your application.

For additional application submission requirements, including program-specific requirements, please refer to the subsection titled "Content and Form of Application Submission" under Section D of this notice.

9. Timely Receipt Requirements and Proof of Timely Submission

10. Content and Form of Application Submission

a. *Standard Required Application Forms and Information* The following forms or information are required to be submitted via FEMA GO. The Standard Forms (SF) are also available at <u>https://www.grants.gov/web/grants/forms/sf-424-family.html</u>.

- SF-424, Application for Federal Assistance
- Grants.gov Lobbying Form, Certification Regarding Lobbying
- SF-424A, Budget Information (Non-Construction)
- SF-424B, Standard Assurances (Non-Construction)
- SF-LLL, Disclosure of Lobbying Activities
- Indirect Cost Agreement or Proposal if the budget includes indirect costs and the applicant is required to have an indirect cost rate agreement or proposal. If the applicant does not have or is not required to have an indirect cost rate agreement or proposal, please see Section D.13 of this notice, "Funding Restrictions and Allowable Costs," for further information regarding allowability of indirect costs and whether alternatives to an indirect cost rate agreement or proposal might be available, or contact the relevant FEMA staff identified in Section G of this notice, "DHS Awarding Agency Contact Information" for further instructions.

b. Program-Specific Required Forms and Information

The following program-specific forms or information are required to be submitted in FEMA GO:

- Work Plan Narrative: A summary (narrative) of an applicant's Work Plan for grant funding that identifies the strategies, goals, and proposed activities and elements demonstrating enhanced seismic safety must be submitted. Work Plans must include expected products and measurable improvements associated with proposed activities, as identified below. Work Plans must also include any intended sub-award plans (*see Appendix E ISEA Grant Program Statement of Work*).
- Master Schedule/Deliverable Table: A sample table that combines both is found in Appendix D Combined Master Schedule/Delivery Table Example. This one document will combine a schedule of planned activities with milestones and expected dates for completion, along with their associated deliverables (i.e. people trained, publications distributed, conferences/workshops/drills held, policies made, website improvements, etc.)
- Grant Budget: The applicant must provide a detailed budget for the funds requested. The budget must be completed within the FEMA GO at the time of application for an application to be submitted. The budget must be complete, reasonable and cost-effective in relation to the proposed project. The budget should provide the basis of computation of all project-related costs, any appropriate narrative, and a detailed justification of Management and Administrative (M&A) costs. To prepare the Grant Budget, the grantee must use Earned Value Management methodology to report the Budgeted Cost of Work Scheduled (Projected Costs), and the Actual Cost of Work Performed. The Grant Budget shall be prepared with Work Breakdown Structure cost categories. Tasks and sub-tasks will be categorized in terms of discrete effort and shall correlate directly with the work plan master schedule and deliverables identified in the work plan delivery table. Use a monthly spreadsheet provided by the respective FEMA Regional Earthquake Program Manager. ISEA Grant Program applicants may obtain a sample budget spreadsheet (Microsoft Excel source file) from the FEMA Regional Earthquake Program Manager. A template is available in Appendix F - Sample Grant Budget. Funds will not be made available for obligation, expenditure, or drawdown until the applicant's budget and budget narrative have been approved by FEMA.
- Outcomes Report/Logic Model: The applicant must include an initial Outcomes Report/Logic Model that includes all proposed activities *(see Appendix G – Sample Logic Model)*. Only the "Activities" and "Inputs" need to be included in the initial Logic Model.

11. Intergovernmental Review

An intergovernmental review may be required. Applicants must contact their state's Single Point of Contact (SPOC) to comply with the state's process under Executive Order 12372 (See <u>https://www.archives.gov/federal-register/codification/executive-order/12372.html;</u> www.whitehouse.gov/wp-content/uploads/2020/04/SPOC-4-13-20.pdf).

12. Funding Restrictions and Allowable Costs

All costs charged to awards covered by this funding notice must comply with the Uniform Administrative Requirements, Cost Principles, and Audit Requirements at 2 C.F.R. Part 200,

unless otherwise indicated in the NOFO, or the terms and conditions of the award. This includes, among other requirements, that costs must be incurred, and products and services must be delivered, within the period of performance of the award. *See* 2 C.F.R. Section 200.403(h) (referring to budget periods, which for FEMA awards is the same as the period of performance).

In general, the Cost Principles establish standards for the allowability of costs, provide detailed guidance on the cost accounting treatment of costs as direct or administrative costs, and set forth allowability principles for selected items of cost. More specifically, except as otherwise stated in this notice, the terms and condition of an award, or other program materials, costs charged to awards covered by this notice must be consistent with the Cost Principles for Federal Awards located at 2 C.F.R. Part 200, Subpart E. In order to be allowable, all costs charged to a FEMA award or applied to the cost share must be reasonable in nature and amount and allocable to the particular FEMA award.

Additionally, all costs charged to awards must comply with the grant program's applicable statutes, policies, requirements in this notice as well as with the terms and conditions of the award. If FEMA staff identify costs that are inconsistent with any of these requirements, these costs may be disallowed, and FEMA may recover funds as appropriate, consistent with applicable laws, regulations, and policies.

As part of those requirements, grant recipients and subrecipients may only use federal funds or funds applied to a cost share for the purposes set forth in this notice and the terms and conditions of the award, and those costs must be consistent with the statutory authority for the award.

Grant funds may not be used for matching funds for other federal grants/cooperative agreements, lobbying, or intervention in federal regulatory or adjudicatory proceedings. In addition, federal funds may not be used to sue the federal government or any other government entity.

a. Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services

Recipients and subrecipients of FEMA federal financial assistance are subject to the prohibitions described in section 889 of the John S. McCain National Defense Authorization Act for Fiscal Year 2019 (FY 2019 NDAA), Pub. L. No. 115-232 (2018) and 2 C.F.R. Sections 200.216, 200.327, 200.471, and Appendix II to 2 C.F.R. Part 200. Beginning August 13, 2020, the statute – as it applies to FEMA recipients, subrecipients, and their contractors and subcontractors – prohibits obligating or expending federal award funds on certain telecommunications and video surveillance products and contracting with certain entities for national security reasons.

Guidance is available at <u>Prohibitions on Expending FEMA Award Funds for Covered</u> <u>Telecommunications Equipment or Services FEMA Policy #405-143-1, or superseding</u> <u>document</u>. Additional guidance is available at <u>Contract Provisions Guide: Navigating Appendix II to</u> <u>Part 200 - Contract Provisions for Non-Federal Entity Contracts Under Federal Awards</u> (fema.gov).

Effective August 13, 2020, FEMA recipients and subrecipients may not use any FEMA funds under open or new awards to:

- Procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system;
- Enter into, extend, or renew a contract to procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system; or
- Enter into, extend, or renew contracts with entities that use covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology as part of any system.

I. **DEFINITIONS**

Per section 889(f)(2)-(3) of the FY 2019 NDAA and 2 C.F.R. Section 200.216, covered telecommunications equipment or services means:

- i. Telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation, (or any subsidiary or affiliate of such entities);
- ii. For the purpose of public safety, security of Government facilities, physical security surveillance of critical infrastructure, and other national security purposes, video surveillance and telecommunications equipment produced by Hytera Communications Corporation, Hangzhou Hikvision Digital Technology Company, or Dahua Technology Company (or any subsidiary or affiliate of such entities);
- iii. Telecommunications or video surveillance services provided by such entities or using such equipment; or
- iv. Telecommunications or video surveillance equipment or services produced or provided by an entity that the Secretary of Defense, in consultation with the Director of National Intelligence or the Director of the Federal Bureau of Investigation, reasonably believes to be an entity owned or controlled by, or otherwise connected to, the People's Republic of China.

Examples of the types of products covered by this prohibition include phones, internet, video surveillance, and cloud servers when produced, provided, or used by the entities listed in the definition of "covered telecommunications equipment or services." *See* 2 C.F.R. Section 200.471.

b. Pre-Award Costs

Pre-Award costs are not allowed under this program.

c. Management and Administration (M&A) Costs

M&A activities are those directly relating to the management and administration of Individual State Earthquake Assistance funds, such as financial management and monitoring. M&A costs are not operational costs. They are the necessary costs incurred in direct support of the grant or as a consequence of the grant and should be allocated across the entire lifecycle of the grant. ISEA Grant Program recipients may retain a maximum of 5 percent of Individual State Earthquake Assistance funds awarded for M&A purposes associated with the Individual State Earthquake Assistance award. An organization partnering with a recipient (limit one per recipient) may in turn retain 5% of the subaward they receive from the recipient for M&A purposes.

d. Indirect Facilities & Administrative (F&A) Costs

Indirect costs are allowable under this program as described in 2 C.F.R. Part 200, including 2 C.F.R. Section 200.414. Applicants with a current negotiated indirect cost rate agreement that desire to charge indirect costs to an award must provide a copy of their negotiated indirect cost rate agreement at the time of application. Not all applicants are required to have a current negotiated indirect cost rate agreement. Applicants that are not required by 2 C.F.R. Part 200 to have a negotiated indirect cost rate agreement but are required by 2 C.F.R. Part 200 to develop an indirect cost rate proposal must provide a copy of their proposal at the time of application. Applicants who do not have a current negotiated indirect cost rate agreement (including a provisional rate) and wish to charge the de minimis rate must reach out to the FEMA Regional Earthquake Program Manager for further instructions. Applicants who wish to use a cost allocation plan in lieu of an indirect cost rate must also reach out to the FEMA Regional Earthquake Program Manager for further instructions.

e. Other Direct Costs

The following conditions/restrictions apply to Direct Costs:

- i. Planning related costs **are allowed** under this program only as described in this notice.
- ii. Personnel costs are allowed under this program only as described in this notice.
- iii. Training related costs **are allowed** under this program only as described in this notice.
- iv. Exercise related costs **are allowed** under this program only as described in this notice (*see Appendix B Programmatic Information*).
- v. Domestic travel costs are allowed under this program only as described in this notice.
- vi. Equipment costs are NOT allowed under this program.
- vii. International travel is NOT allowed under this program unless approved in advance
- viii. otherwise by FEMA.
- ix. Construction and renovation costs are **NOT allowed** under this program.
- x. Earth Science related costs are NOT allowed under this program.

E. Application Review Information

1. Application Evaluation Criteria

a. Programmatic Criteria

FEMA will review all applications to ensure compliance with all conditions stated in this Notice of Funding Opportunity. Once FEMA has determined that the application is eligible and complete, FEMA will make funding decisions based on the agency's NEHRP responsibilities, and the most effective use of available funds as indicated in the Notice of Funding Opportunity on Grants.gov.

The following Programmatic Criteria will apply:

- The applicant has proposed developing and implementing only those Activities described in Appendix B – Programmatic Information, of this Notice of Funding Opportunity. The applicant demonstrates the expertise and experience necessary to develop, communicate, implement, and manage the activities proposed in their application Work Plan.
- The applicant's proposed Work Plan includes all requested information and employs realistic timetables; proposed projects are deliverable, sustainable and consistent with the goals and objectives of ISEA.
- The application contains all documents and all information as described in this Notice of Funding Opportunity and as explained in **Part D. Application and Submission Information**. Specific note should be taken regarding the Program Office requirements under Section D. 10 Content and Form of Application Submissions.
- The applicant proposes costs that are allowable, reasonable and cost-effective in relation to proposed activities.

b. Financial Integrity Criteria

Prior to making a federal award, FEMA is required by 31 U.S.C. Section 3354, as enacted by the Payment Integrity Information Act of 2019, Pub. L. No. 116-117 (2020); 41 U.S.C. Section 2313; and 2 C.F.R. Section 200.206 to review information available through any Office of Management and Budget (OMB)-designated repositories of governmentwide eligibility qualification or financial integrity information, including whether the applicant is suspended or debarred. FEMA may also pose additional questions to the applicant to aid in conducting the pre-award risk review. Therefore, application evaluation criteria may include the following risk-based considerations of the applicant:

- i. Financial stability;
- **ii**. Quality of management systems and ability to meet management standards;
- iii. History of performance in managing federal award;
- iv. Reports and findings from audits; and
- v. Ability to effectively implement statutory, regulatory or other requirements.

c. Supplemental Financial Integrity Criteria and Review

Prior to making a federal award where the anticipated total federal share will be greater than the simplified acquisition threshold, currently \$250,000:

- i. FEMA is required to review and consider any information about the applicant, including information on the applicant's immediate and highest-level owner, subsidiaries, and predecessors, if applicable, that is in the designated integrity and performance system accessible through the System for Award Management (SAM), which is currently the Federal Awardee Performance and Integrity Information System (FAPIIS).
- ii. An applicant, at its option, may review information in FAPIIS and comment on any information about itself that a federal awarding agency previously entered.

iii. FEMA will consider any comments by the applicant, in addition to the other information in FAPIIS, in making a judgment about the applicant's integrity, business ethics, and record of performance under federal awards when completing the review of risk posed by applicants as described in 2 C.F.R. Section 200.206.

2. Review and Selection Process

FEMA Regional Earthquake Program Managers, professionally and technically serving as subject matter experts of the National Earthquake Hazards Reduction Program, will evaluate and select applications for funding. Applicants will be evaluated for funding based on the following:

- The applicant demonstrates the expertise necessary (education, training and/or experience of project staff) to develop and implement activities proposed in support of the goals and objectives of the National Earthquake Hazards Reduction Program.
- The applicant's proposed work plan employs realistic timetables; proposed projects are deliverable, sustainable and consistent with the goals and objectives of the National Earthquake Hazards Reduction Program.
- The applicant proposes costs that are allowable, reasonable and cost-effective in relation to proposed projects and tasks.

Applications are also reviewed by qualified FEMA Regional Earthquake Program Managers to ensure compliance with grants management principles, such as administrative requirements and cost principles. Applicants/applications that do not meet eligibility requirements are removed from consideration.

F. Federal Award Administration Information

1. Notice of Award

Before accepting the award, the AOR and recipient should carefully read the award package. The award package includes instructions on administering the grant award and the terms and conditions associated with responsibilities under federal awards. Recipients must accept all conditions in this funding notice as well as any specific terms and conditions in the Notice of Award to receive an award under this program.

FEMA will provide the federal award package to the applicant electronically via FEMA GO. Award packages include an Award Letter, Summary Award Memo, Agreement Articles, and Obligating Document. An email notification of the award package will be sent through FEMA's grant application system to the Authorized Organization Representative (AOR) that submitted the application.

Recipients must accept their awards no later than 30 days from the award date. The recipient shall notify FEMA of its intent to accept and proceed with work under the award through the FEMA GO system.

Funds will remain on hold until the recipient accepts the award through the FEMA GO system and all other conditions of the award have been satisfied or until the award is otherwise rescinded. Failure to accept a grant award within the specified timeframe may result in a loss of funds.

2. Pass-Through Requirements

Subaward recipients are subject to the same conditions of the award as the pass-through entity.

3. Administrative and National Policy Requirements

In addition to the requirements of in this section and in this NOFO, FEMA may place specific terms and conditions on individual awards in accordance with 2 C.F.R. Part 200.

a. DHS Standard Terms and Conditions

All successful applicants for DHS grant and cooperative agreements are required to comply with DHS Standard Terms and Conditions, which are available online at: <u>DHS Standard</u> <u>Terms and Conditions</u>.

The applicable DHS Standard Terms and Conditions will be those in effect at the time the award was made. What terms and conditions will apply for the award will be clearly stated in the award package at the time of award.

b. Ensuring the Protection of Civil Rights

As the Nation works towards achieving the <u>National Preparedness Goal</u>, it is important to continue to protect the civil rights of individuals. Recipients and subrecipients must carry out their programs and activities, including those related to the building, sustainment, and delivery of core capabilities, in a manner that respects and ensures the protection of civil rights for protected populations.

Federal civil rights statutes, such as Section 504 of the Rehabilitation Act of 1973 and Title VI of the Civil Rights Act of 1964, along with DHS and FEMA regulations, prohibit discrimination on the basis of race, color, national origin, sex, religion, age, disability, limited English proficiency, or economic status in connection with programs and activities receiving <u>federal financial assistance</u> from FEMA.

The DHS Standard Terms and Conditions include a fuller list of the civil rights provisions that apply to recipients. These terms and conditions can be found in the <u>DHS Standard Terms</u> and <u>Conditions</u>. Additional information on civil rights provisions is available at <u>https://www.fema.gov/about/offices/equal-rights/civil-rights</u>.

Monitoring and oversight requirements in connection with recipient compliance with federal civil rights laws are also authorized pursuant to 44 C.F.R. Part 7.

c. Environmental Planning and Historic Preservation (EHP) Compliance

As a federal agency, FEMA is required to consider the effects of its actions on the environment and historic properties to ensure that all activities and programs funded by FEMA, including grant-funded projects, comply with federal EHP laws, Executive Orders, regulations, and policies, as applicable.

All non-critical new construction or substantial improvement of structures in a Special Flood Hazard Area must, at a minimum, apply the flood elevations of the Federal Flood Risk Management Standard's Freeboard Value Approach unless doing so would cause the project to be unable to meet applicable program cost-effectiveness requirements. All other types of projects may choose to apply the flood elevations of the Federal Flood Risk Management Standard's Freeboard Value Approach. See Executive Order (EO) 14030, Climate-Related Financial Risk and FEMA Policy #-206-21-0003, Partial Implementation of the Federal Flood Risk Management Standard for Hazard Mitigation Assistance Programs (Interim) (fema.gov).

Recipients and subrecipients proposing projects that have the potential to impact the environment, including, but not limited to, the construction of communication towers, modification or renovation of existing buildings, structures, and facilities, or new construction including replacement of facilities, must participate in the FEMA EHP review process. The EHP review process involves the submission of a detailed project description along with any supporting documentation requested by FEMA in order to determine whether the proposed project has the potential to impact environmental resources or historic properties.

In some cases, FEMA is also required to consult with other regulatory agencies and the public in order to complete the review process. Federal law requires EHP review to be completed before federal funds are released to carry out proposed projects. FEMA may not be able to fund projects that are not incompliance with applicable EHP laws, Executive Orders, regulations, and policies.

DHS and FEMA EHP policy is found in directives and instructions available on the <u>FEMA.gov EHP page</u>, the FEMA website page that includes documents regarding EHP responsibilities and program requirements, including implementation of the National Environmental Policy Act and other EHP regulations and Executive Orders. Individual FEMA programs have separate procedures to conduct and document EHP review. Guidance for individual grant programs is available from applicable program offices.

FEMA NEHRP must consider the effects of its actions on the environment and/or historic properties to ensure that all activities and programs funded through the program, including grants-funded projects, comply with federal EHP regulations, laws and Executive Orders as applicable. FEMA has prepared a FEMA Environmental Planning and Historic Preservation Memo for Record for Administrative Actions dated Feb. 21, 2023, that documents EHP compliance for the range of activities eligible for funding under this NOFO pursuant to FEMA's Instructions on Implementation of the Environmental Planning and Historic Preservation Nervotion Responsibilities and Program requirements, FEMA Instruction 108-1-1.

4. Reporting

Recipients are required to submit various financial and programmatic reports as a condition of award acceptance. Future awards and funds drawdown may be withheld if these reports are delinquent.

a. Financial Reporting Requirements

I. FEDERAL FINANCIAL REPORT (FFR)

Recipients must report obligations and expenditures through this form(SF-425) to FEMA.

Recipients may review the Federal Financial Reporting Form (SF-425) at <u>https://www.grants.gov/web/grants/forms/post-award-reporting-forms.html#sortby=1</u>

Recipients must file the Federal Financial Report electronically using FEMA GO.

II. FFR Reporting Periods and Due Dates

An FFR must be submitted quarterly throughout the Period of Performance, including partial calendar quarters, as well as in periods where no grant award activity occurs. The final FFR is due within 120 calendar days after the end of the POP. Future awards and fund drawdowns may be withheld if these reports are delinquent, demonstrate lack of progress, or are insufficient in detail.

Except for the final FFR due at 120 days after the end of the POP for purposes of closeout, the following reporting periods and due dates apply for the FFR:

Quarter	Reporting Period	Report Due Date
1	Aug. 1 to Sept. 30, 2023	Oct. 30, 2023
2	Oct. 1 to Dec. 31, 2023	Jan. 30, 2024
3	Jan. 1 to March 31, 2024	April 30, 2024
4	April 1 to June 30, 2024	July 30, 2024
5	July 1 to Sept. 30, 2024	Oct. 30, 2024
6	Oct. 1 to Dec. 31, 2024	Jan. 30, 2025
Final Report	Jan. 1 to Jan. 31, 2025	May 30, 2025

b. Programmatic Performance Reporting Requirements

I. PERFORMANCE PROGRESS REPORT (PPR)

Reporting requirements must be met throughout the life of the Individual State Earthquake Assistance Grant Program.

Recipients shall submit a complete Quarterly Report, including all narratives and metrics required, in FEMA GO. Recipients shall update the Work Plan, Master Schedule, and Deliverable Table, outlining work completed, expected products, and measurable improvements (see Appendix B – Programmatic Information for complete reporting requirements).

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Quarter	Reporting Period	Report Due Date
1	Aug. 1 to Sept. 30, 2023	Oct. 30, 2023
2	Oct. 1 to Dec. 31, 2023	Jan. 30, 2024
3	Jan. 1 to March 31, 2024	April 30, 2024
4	April 1 to June 30, 2024	July 30, 2024
5	July 1 to Sept. 30, 2024	Oct. 30, 2024
6	Oct. 1 to Dec. 31, 2024	Jan. 30, 2025
Final Report	Jan. 1 to Jan. 31, 2025	May 30, 2025

The following reporting periods and due dates apply for the PPR:

c. Closeout Reporting Requirements

I. CLOSEOUT REPORTING

Within 120 calendar days after the end of the period of performance for the prime award or after an amendment has been issued to close out an award before the original POP ends, recipients must liquidate all financial obligations and must submit the following:

- i. The final request for payment, if applicable.
- ii. The final FFR (SF-425).
- iii. The final progress report detailing all accomplishments, including a narrative summary of the impact of those accomplishments throughout the period of performance.
- v. Other documents required by this funding opportunity, terms and conditions of the award, or other FEMA guidance.

In addition, pass-through entities are responsible for closing out their subawards as described in 2 C.F.R. Section 200.344; subrecipients are still required to submit closeout materials within 90 calendar days of the period of performance end date. When a subrecipient completes all closeout requirements, pass-through entities must promptly complete all closeout actions for subawards in time for the recipient to submit all necessary documentation and information to FEMA during the closeout of the prime award.

After the prime award closeout reports have been reviewed and approved by FEMA, a closeout notice will be completed to close out the grant. The notice will indicate the period of performance as closed, list any remaining funds that will be deobligated, and address the requirement of maintaining the grant records for at least three years from the date of the final FFR. The record retention period may be longer, such as due to an audit or litigation, for equipment or real property used beyond the period of performance, or due to other circumstances outlined in 2 C.F.R. Section 200.334.

The recipient is responsible for refunding to FEMA any balances of unobligated cash that FEMA paid that are not authorized to be retained per 2 C.F.R. Section 200.344(d).

II. ADMINISTRATIVE CLOSEOUT

Administrative closeout is a mechanism for FEMA to unilaterally move forward with closeout of an award using available award information in lieu of final reports from the recipient per 2 C.F.R. Section 200.344(h)-(i). It is a last resort available to FEMA, and if FEMA needs to administratively close an award, this may negatively impact a recipient's ability to obtain future funding. This mechanism can also require FEMA to make cash or cost adjustments and ineligible cost determinations based on the information it has, which may result in identifying a debt owed to FEMA by the recipient.

When a recipient is not responsive to FEMA's reasonable efforts to collect required reports needed to complete the standard closeout process, FEMA is required under 2 C.F.R. Section 200.344(h) to start the administrative closeout process within the regulatory timeframe. FEMA will make at least three written attempts to collect required reports before initiating administrative closeout. If the recipient does not submit all required reports in accordance with 2 C.F.R. Section 200.344, this notice, and the terms and conditions of the award, FEMA must proceed to administratively close the award with the information available within one year of the period of performance end date. Additionally, if the recipient does not submit all required reports within one year of the period of performance end date, per 2 C.F.R. Section 200.344(i), FEMA must report in FAPIIS the recipient's material failure to comply with the terms and conditions of the award.

If FEMA administratively closes an award where no final FFR has been submitted, FEMA uses that administrative closeout date in lieu of the final FFR submission date as the start of the record retention period under 2 C.F.R. Section 200.334.

In addition, if an award is administratively closed, FEMA may decide to impose remedies for noncompliance per 2 C.F.R. Section 200.339, consider this information in reviewing future award applications, or apply special conditions to existing or future awards.

d. Additional Reporting Requirements

I. DISCLOSING INFORMATION PER 2 C.F.R. SECTION 180.335

This reporting requirement pertains to disclosing information related to government-wide suspension and debarment requirements. Before a recipient enters into a grant award with FEMA, the recipient must notify FEMA if it knows if it or any of the recipient's principals under the award fall under one or more of the four criteria listed at 2 C.F.R. Section 180.335:

- i. Are presently excluded or disqualified;
- ii. Have been convicted within the preceding three years of any of the offenses listed in 2 C.F.R. Section 180.800(a) or had a civil judgment rendered against it or any of the recipient's principals for one of those offenses within that time period;
- iii. Are presently indicted for or otherwise criminally or civilly charged by a governmental entity (federal, state or local) with commission of any of the offenses listed in 2 C.F.R. Section 180.800(a); or
- iv. Have had one or more public transactions (federal, state, or local) terminated within the preceding three years for cause or default.

At any time after accepting the award, if the recipient learns that it or any of its principals

falls under one or more of the criteria listed at 2 C.F.R. Section 180.335, the recipient must provide immediate written notice to FEMA in accordance with 2 C.F.R. Section 180.350.

II. REPORTING OF MATTERS RELATED TO RECIPIENT INTEGRITY AND PERFORMANCE

Per 2 C.F.R. Part 200, Appendix I Section F.3, the additional post-award reporting requirements in 2 C.F.R. Part 200, Appendix XII may apply to applicants who, if upon becoming recipients, have a total value of currently active grants, cooperative agreements, and procurement contracts from all federal awarding agencies that exceeds \$10,000,000 for any period of time during the period of performance of an award under this funding opportunity.

Recipients that meet these criteria must maintain current information reported in FAPIIS about civil, criminal, or administrative proceedings described in paragraph 2 of Appendix XII at the reporting frequency described in paragraph 4 of Appendix XII.

III. SINGLE AUDIT REPORT

For audits of fiscal years beginning on or after December 26, 2014, recipients that expend \$750,000 or more from all federal funding sources during their fiscal year are required to submit an organization-wide financial and compliance audit report, also known as the single audit report.

The audit must be performed in accordance with the requirements of U.S. Government Accountability Office's (GAO) Government Auditing Standards, located at <u>https://www.gao.gov/yellowbook/overview</u>, and the requirements of Subpart F of 2 C.F.R. Part 200, located at <u>http://www.ecfr.gov/cgi-bin/text-idx?node=sp2.1.200.f</u>.

5. Monitoring and Oversight

Per 2 C.F.R. Section 200.337, FEMA, through its authorized representatives, has the right, at all reasonable times, to make site visits or conduct desk reviews to review project accomplishments and management control systems to review award progress and to provide any required technical assistance. During site visits or desk reviews, FEMA will review recipients' files related to the award. As part of any monitoring and program evaluation activities, recipients must permit FEMA, upon reasonable notice, to review grant-related records and to interview the organization's staff and contractors regarding the program. Recipients must respond in a timely and accurate manner to FEMA requests for information relating to the award.

Effective monitoring and oversight help FEMA ensure that recipients use grant funds for their intended purpose(s); verify that projects undertaken are consistent with approved plans; and ensure that recipients make adequate progress toward stated goals and objectives. Additionally, monitoring serves as the primary mechanism to ensure that recipients comply with applicable laws, rules, regulations, program guidance, and requirements. FEMA regularly monitors all grant programs both financially and programmatically in accordance with federal laws, regulations (including 2 C.F.R. Part 200), program guidance, and the terms and conditions of the award. All monitoring efforts ultimately serve to evaluate progress

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towards grant goals and proactively target and address issues that may threaten grant success during the period of performance.

FEMA staff will periodically monitor recipients to ensure that administrative processes, policies and procedures, budgets, and other related award criteria are meeting Federal Government-wide and FEMA regulations. Aside from reviewing quarterly financial and programmatic reports, FEMA may also conduct enhanced monitoring through either desk-based reviews, onsite monitoring visits, or both. Enhanced monitoring will involve the review and analysis of the financial compliance and administrative processes, policies, activities, and other attributes of each federal assistance award, and it will identify areas where the recipient may need technical assistance, corrective actions, or other support.

Financial and programmatic monitoring are complementary processes within FEMA's overarching monitoring strategy that function together to ensure effective grants management, accountability, and transparency; validate progress against grant and program goals; and safeguard federal funds against fraud, waste, and abuse. Financial monitoring primarily focuses on statutory and regulatory compliance with administrative grant requirements, while programmatic monitoring seeks to validate and assist in grant progress, targeting issues that may be hindering achievement of project goals and ensuring compliance with the purpose of the grant and grant program. Both monitoring processes are similar in that they feature initial reviews of all open awards, and additional, in-depth monitoring of grants requiring additional attention.

Recipients and subrecipients who are pass-through entities are responsible for monitoring their subrecipients in a manner consistent with the terms of the federal award at 2 C.F.R. Part 200, including 2 C.F.R. Section 200.332. This includes the pass-through entity's responsibility to monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with federal statutes, regulations, and the terms and conditions of the subaward; and that subaward performance goals are achieved.

In terms of overall award management, recipient and subrecipient responsibilities include, but are not limited to: accounting of receipts and expenditures, cash management, maintaining adequate financial records, reporting and refunding expenditures disallowed by audits, monitoring if acting as a pass-through entity, or other assessments and reviews, and ensuring overall compliance with the terms and conditions of the award or subaward, as applicable, including the terms of 2 C.F.R. Part 200.

6. FEMA NEHRP State Assistance Grant Program Monitoring Plan

See Appendix B – Programmatic Information for specific information regarding programmatic monitoring.

G. DHS Awarding Agency Contact Information

- 1. Contact and Resource Information
- a. Program Office Contact

FEMA Headquarters Program Office Contacts:

Jon Foster FEMA/NEHRP Senior Program Specialist Earthquake and Wind Programs Branch, Risk Management Directorate Federal Emergency Management Agency 400 C Street SW, 6th Floor Washington, DC 20472-3015 Email: jonathon.foster@fema.dhs.gov Office: 202-717-1601

Maigen Lawson FEMA/NEHRP Program Specialist Earthquake and Wind Programs Branch, Risk Management Directorate Federal Emergency Management Agency 400 C Street SW, 6th Floor Washington, DC 20472-3015 Email: <u>maigen.lawson@fema.dhs.gov</u> Office: 202-341-4710

b. Centralized Scheduling and Information Desk (CSID)

CSID is a non-emergency comprehensive management and information resource developed by FEMA for grants stakeholders. CSID provides general information on all FEMA grant programs and maintains a comprehensive database containing key personnel contact information at the federal, state, and local levels. When necessary, recipients will be directed to a federal point of contact who can answer specific programmatic questions or concerns. CSID can be reached by phone at (800) 368-6498 or by e-mail at <u>askcsid@fema.dhs.gov</u>, Monday through Friday, 9 a.m. – 5 p.m. Eastern Time.

c. Grant Programs Directorate (GPD) Award Administration Division

GPD's Award Administration Division (AAD) provides support regarding financial matters and budgetary technical assistance. Additional guidance and information can be obtained by contacting the AAD's Help Desk via e-mail at <u>ASK-GMD@fema.dhs.gov</u>.

d. FEMA Regional Offices

FEMA Regional Offices also may provide fiscal support, including pre- and post-award administration and technical assistance such as conducting cash analysis, financial monitoring, programmatic support, and audit resolution to the grant program under this NOFO. FEMA Regional Earthquake Program Managers will provide programmatic support and technical assistance to Individual State Earthquake Assistance recipients.

FEMA Regional Office contact information is available at <u>https://www.fema.gov/fema-regional-contacts</u>.

FEMA Regional Earthquake Program Manager Contact Information

Region 2 (Commonwealth of Puerto Rico, Territory of the U.S. Virgin Islands) José A. Lebron One World Trade Center, 52 Floor Mail Room New York, New York 10007 Email: jose.lebron@fema.dhs.gov Office: 202-805-7712

Region 4 (Alabama, Kentucky, Mississippi, South Carolina, Tennessee)

Noriko Kibble 3003 Chamblee-Tucker Road Atlanta, Georgia 30341 Email: <u>noriko.kibble@fema.dhs.gov</u> Office: 770-220-8870

Region 5 (Illinois, Indiana)

Daniel Ryan 536 South Clark Street Chicago, Illinois 60605 Email: <u>daniel.p.ryan@fema.dhs.gov</u> Office: 312-408-4432

Region 6 (Arkansas)

Bart Moore Federal Regional Center 800 North Loop 288 Denton, Texas 76209 Email: <u>bart.moore@fema.dhs.gov</u> Office: 940-898-5363

Region 7 (Missouri)

Cheickh Koma 11224 Holmes Rd Kansas City, Missouri 64131 Email: <u>cheickh.koma@fema.dhs.gov</u> Office: 816-283-7067

Region 8 (Montana, Utah, Wyoming)

Sean McGowan Denver Federal Center, Building 710A Denver, Colorado 80225 Email: <u>sean.mcgowan@fema.dhs.gov</u> Office: 303-235-4681

Region 9 (Arizona, California, Guam, Hawaii, Nevada)

Anne Rosinski 1111 Broadway Oakland, California 94607 Email: <u>anne.rosinski@fema.dhs.gov</u> Office: 510-627-7172

Region 10 (Alaska, Idaho, Oregon, Washington)

Wendy Shaw 130 228th Street, SW Bothell, Washington 98021 Email: <u>wendy.shaw@fema.dhs.gov</u> Office: 202-341-0848

e. Equal Rights

The FEMA Office of Equal Rights (OER) is responsible for compliance with and enforcement of federal civil rights obligations in connection with programs and services conducted by FEMA and recipients of FEMA financial assistance. All inquiries and communications about federal civil rights compliance for FEMA grants under this funding opportunity should be sent to <u>FEMA-CivilRightsOffice@fema.dhs.gov</u>.

f. Environmental Planning and Historic Preservation

The FEMA Office of Environmental Planning and Historic Preservation (OEHP) provides guidance and information about the review process to FEMA programs and FEMA's recipients and subrecipients. All inquiries and communications about environmental and historic preservation compliance for FEMA grant projects under this funding opportunity or the review process should be sent to <u>FEMA-OEHP-NOFOQuestions@fema.dhs.gov</u>.

2. Systems Information

a. FEMA GO

For technical assistance with the FEMA GO system, please contact the FEMA GO Helpdesk at <u>femago@fema.dhs.gov</u> or (877) 611-4700, Monday through Friday, 9 a.m.-6 p.m. Eastern Time.

H. Additional Information

1. Termination Provisions

FEMA may terminate a federal award in whole or in part for one of the following reasons. FEMA and the recipient must still comply with closeout requirements at 2 C.F.R. Sections 200.344-200.345 even if an award is terminated in whole or in part. To the extent that subawards are permitted under this NOFO, pass-through entities should refer to 2 C.F.R. Section 200.340 for additional information on termination regarding subawards.

a. Noncompliance

If a recipient fails to comply with the terms and conditions of a federal award, FEMA may terminate the award in whole or in part. If the noncompliance can be corrected, FEMA may first attempt to direct the recipient to correct the noncompliance. This may take the form of a Compliance Notification. If the noncompliance cannot be corrected or the recipient is non-responsive, FEMA may proceed with a Remedy Notification, which could impose a remedy for noncompliance per 2 C.F.R. Section 200.339, including termination. Any action to terminate based on noncompliance will follow the requirements of 2 C.F.R. Section 200.341-200.342 as well as the requirement of 2 C.F.R. Section 200.340(c) to report in the Federal

Awardee Performance and Integrity Information System (FAPIIS) the recipient's material failure to comply with the award terms and conditions. See also the section on Actions to Address Noncompliance.

b. With the Consent of the Recipient

FEMA may also terminate an award in whole or in part with the consent of the recipient, in which case the parties must agree upon the termination conditions, including the effective date, and in the case of partial termination, the portion to be terminated.

c. Notification by the Recipient

The recipient may terminate the award, in whole or in part, by sending written notification to FEMA setting forth the reasons for such termination, the effective date, and in the case of partial termination, the portion to be terminated. In the case of partial termination, FEMA may determine that a partially terminated award will not accomplish the purpose of the federal award, so FEMA may terminate the award in its entirety. If that occurs, FEMA will follow the requirements of 2 C.F.R. Section 200.341-200.342 in deciding to fully terminate the award.

2. Program Evaluation

Recipients and subrecipients are encouraged to incorporate program evaluation activities from the outset of their program design and implementation to meaningfully document and measure their progress towards meeting an agency priority goal(s). Title I of the Foundations for Evidence-Based Policymaking Act of 2018 (Evidence Act), Pub. L. No. 115-435 (2019) urges federal awarding agencies and federal assistance recipients and subrecipients to use program evaluation as a critical tool to learn, to improve equitable delivery, and to elevate program service and delivery across the program lifecycle. Evaluation means "an assessment using systematic data collection and analysis of one or more programs, policies, and organizations intended to assess their effectiveness and efficiency." Evidence Act Section 101 (codified at 5 U.S.C. Section 311). Evaluation costs are allowable costs (either as direct or indirect), unless prohibited by statute or regulation.

In addition, recipients are required to participate in a DHS-led evaluation if selected, which may be carried out by a third-party on behalf of the Program Office or DHS. By accepting grant funds, recipients agree to participate in the evaluation, which may include analysis of individuals who benefit from the grant, and provide access to program operating personnel and participants, as specified by the evaluator(s) during the award.

3. Period of Performance Extensions

Extensions to the period of performance (POP) for this program are allowed. Extensions to the POP identified in the award will only be considered through formal, written requests to the recipient's FEMA Regional Earthquake Program Manager and must contain specific and compelling justifications as to why an extension is required. Recipients are advised to coordinate with the FEMA Regional Earthquake Program Manager as needed when preparing an extension request.

All extension requests must address the following:

a. The grant program, fiscal year, and award number;

- **b.** Reason for the delay –including details of the legal, policy, or operational challenges that prevent the final outlay of awarded funds by the deadline;
- c. Current status of the activity(ies);
- d. Approved POP termination date and new project completion date;
- e. Amount of funds drawn down to date;
- f. Remaining available funds, both federal and, if applicable, non-federal;
- **g.** Budget outlining how remaining federal and, if applicable, non-federal funds will be expended;
- **h.** Plan for completion, including milestones and timeframes for achieving each milestone and the position or person responsible for implementing the plan for completion; and
- **i.** Certification that the activity(ies) will be completed within the extended POP without any modification to the original statement of work, as described in the application and as approved by FEMA.

Extension requests will be granted only due to compelling legal, policy, or operational challenges. Extension requests will only be considered for the following reasons:

- Contractual commitments by the recipient or subrecipient with vendors prevent completion of the project, including delivery of equipment or services, within the existing POP;
- The project must undergo a complex environmental review that cannot be completed within the existing POP;
- Projects are long-term by design, and therefore acceleration would compromise core programmatic goals; or
- Where other special or extenuating circumstances exist.

Recipients should submit all proposed extension requests to FEMA for review and approval at least 90 days prior to the end of the POP to allow sufficient processing time.

4. Disability Integration

Pursuant to Section 504 of the Rehabilitation Act of 1973, recipients of FEMA financial assistance must ensure that their programs and activities do not discriminate against other qualified individuals with disabilities.

Grant recipients should engage with the whole community to advance individual and community preparedness and to work as a nation to build and sustain resilience. In doing so, recipients are encouraged to consider the needs of individuals with disabilities into the activities and projects funded by the grant.

FEMA expects that the integration of the needs of people with disabilities will occur at all levels, including planning; alerting, notification, and public outreach; training; purchasing of equipment and supplies; protective action implementation; and exercises/drills.

The following are examples that demonstrate the integration of the needs of people with disabilities in carrying out FEMA awards:

- Include representatives of organizations that work with/for people with disabilities on planning committees, work groups and other bodies engaged in development and implementation of the grant programs and activities.
- Hold all activities related to the grant in locations that are accessible to persons with physical disabilities to the extent practicable.
- Acquire language translation services, including American Sign Language, that provide public information across the community and in shelters.
- Ensure shelter-specific grant funds are in alignment with FEMA's <u>Guidance on</u> <u>Planning for Integration of Functional Needs Support Services in General Population</u> <u>Shelters</u>.
- If making alterations to an existing building to a primary function area utilizing federal funds, complying with the most recent codes and standards and making path of travel to the primary function area accessible to the greatest extent possible.
- Implement specific procedures used by public transportation agencies that include evacuation and passenger communication plans and measures for individuals with disabilities.
- Identify, create, and deliver training to address any training gaps specifically aimed toward whole-community preparedness. Include and interact with individuals with disabilities, aligning with the designated program capability.
- Establish best practices in inclusive planning and preparedness that consider physical access, language access, and information access. Examples of effective communication access include providing auxiliary aids and services such as sign language interpreters, Computer Aided Real-time Translation (CART), and materials in Braille or alternate formats.

FEMA grant recipients can fund projects towards the resiliency of the whole community, including people with disabilities, such as training, outreach and safety campaigns, provided that the project aligns with this NOFO and the terms and conditions of the award.

5. Conflicts of Interest in the Administration of Federal Awards or Subawards

For conflicts of interest under grant-funded procurements and contracts, refer to the section on Procurement Integrity in this NOFO and 2 C.F.R. Section 200.317 - 200.327.

To eliminate and reduce the impact of conflicts of interest in the subaward process, recipients and pass-through entities must follow their own policies and procedures regarding the elimination or reduction of conflicts of interest when making subawards. Recipients and pass-through entities are also required to follow any applicable federal and state, local, tribal, or territorial (SLTT) statutes or regulations governing conflicts of interest in the making of subawards.

The recipient or pass-through entity must disclose to the respective Program Analyst or Program Manager, in writing, any real or potential conflict of interest that may arise during the administration of the federal award, as defined by the federal or SLTT statutes or regulations or their own existing policies, within five days of learning of the conflict of interest. Similarly, subrecipients, whether acting as subrecipients or as pass-through entities, must disclose any real or potential conflict of interest to the recipient or next-level passthrough entity as required by the recipient or pass-through entity's conflict of interest policies, or any applicable federal or SLTT statutes or regulations.

Conflicts of interest may arise during the process of FEMA making a federal award in situations where an employee, officer, or agent, any members of his or her immediate family, his or her partner has a close personal relationship, a business relationship, or a professional relationship, with an applicant, sub-applicant, recipient, subrecipient, or FEMA employees.

6. Procurement Integrity

Through audits conducted by the DHS Office of Inspector General (OIG) and FEMA grant monitoring, findings have shown that some FEMA recipients have not fully adhered to the proper procurement requirements at 2 C.F.R. Section 200.317 – 200.327 when spending grant funds. Anything less than full compliance with federal procurement requirements jeopardizes the integrity of the grant as well as the grant program. To assist with determining whether an action is a procurement or instead a subaward, please consult 2 C.F.R. Section 200.331. For detailed guidance on the federal procurement standards, recipients and subrecipients should refer to various materials issued by FEMA's Procurement Disaster Assistance Team (PDAT), such as the <u>PDAT Field Manual</u> and <u>Contract Provisions Guide</u>. Additional resources, including an upcoming trainings schedule can be found on the PDAT Website: <u>https://www.fema.gov/grants/procurement</u>.

The below highlights the federal procurement requirements for FEMA recipients when procuring goods and services with federal grant funds. FEMA will include a review of recipients' procurement practices as part of the normal monitoring activities. All procurement activity must be conducted in accordance with federal procurement standards at 2 C.F.R. Section 200.317 – 200.327. Select requirements under these standards are listed below. The recipient and any of its subrecipients must comply with all requirements, even if they are not listed below.

Under 2 C.F.R. Section 200.317, when procuring property and services under a federal award, states (including territories) must follow the same policies and procedures they use for procurements from their non-federal funds; additionally, states must now follow 2 C.F.R. Section 200.321 regarding socioeconomic steps, 200.322 regarding domestic preferences for procurements, 200.323 regarding procurement of recovered materials, and 2 C.F.R. Section 200.327 regarding required contract provisions.

All other non-federal entities, such as tribes (collectively, non-state entities), must have and use their own documented procurement procedures that reflect applicable SLTT laws and regulations, provided that the procurements conform to applicable federal law and the standards identified in 2 C.F.R. Part 200. These standards include, but are not limited to, providing for full and open competition consistent with the standards of 2 C.F.R. Section 200.319 and the required procurement methods at Section 200.320.

a. Important Changes to Procurement Standards in Title 2 C.F.R. Part 200

OMB recently updated various parts of Title 2 of the Code of Federal Regulations, among them, the procurement standards. States are now required to follow the socioeconomic steps

in soliciting small and minority businesses, women's business enterprises, and labor surplus area firms per 2 C.F.R. Section 200.321. All non-federal entities should also, to the greatest extent practicable under a federal award, provide a preference for the purchase, acquisition, or use of goods, products, or materials produced in the United States per 2 C.F.R. Section 200.322. More information on OMB's revisions to the federal procurement standards can be found in <u>Purchasing Under a FEMA Award: OMB Revisions Fact Sheet</u>.

The recognized procurement methods in 2 C.F.R. Section 200.320 have been reorganized into informal procurement methods, which include micro-purchases and small purchases; formal procurement methods, which include sealed bidding and competitive proposals; and noncompetitive procurements. The federal micro-purchase threshold is currently \$10,000, and non-state entities may use a lower threshold when using micro-purchase procedures under a FEMA award. If a non-state entity wants to use a micro-purchase threshold higher than the federal threshold, it must follow the requirements of 2 C.F.R. Section 200.320(a)(1)(iii)-(v). The federal simplified acquisition threshold is currently \$250,000, and a non-state entity may use a lower threshold but may not exceed the federal threshold when using small purchase procedures under a FEMA award. *See* 2 C.F.R. Section 200.1 (citing the definition of simplified acquisition threshold from <u>48 C.F.R. Part 2</u>, Subpart 2.1).

See 2 C.F.R. Section 200.216, 200.471, and Appendix II as well as section D.13.a of the NOFO regarding prohibitions on covered telecommunications equipment or services.

b. Competition and Conflicts of Interest

Among the requirements of 2 C.F.R. Section 200.319(b) applicable to all non-federal entities other than states, in order to ensure objective contractor performance and eliminate unfair competitive advantage, contractors that develop or draft specifications, requirements, statements of work, or invitations for bids or requests for proposals must be excluded from competing for such procurements. FEMA considers these actions to be an organizational conflict of interest and interprets this restriction as applying to contractors that help a non-federal entity develop its grant application, project plans, or project budget. This prohibition also applies to the use of former employees to manage the grant or carry out a contract when those former employees worked on such activities while they were employees of the non-federal entity.

Under this prohibition, unless the non-federal entity solicits for and awards a contract covering both development <u>and</u> execution of specifications (or similar elements as described above), and this contract was procured in compliance with 2 C.F.R. Section 200.317 – 200.327, federal funds cannot be used to pay a contractor to carry out the work if that contractor also worked on the development of those specifications. This rule applies to all contracts funded with federal grant funds, including pre-award costs, such as grant writer fees, as well as post-award costs, such as grant management fees.

Additionally, some of the situations considered to be restrictive of competition include, but are not limited to:

- Placing unreasonable requirements on firms for them to qualify to do business;
- Requiring unnecessary experience and excessive bonding;

- Noncompetitive contracts to consultants that are on retainer contracts;
- Organizational conflicts of interest;
- Specifying only a "brand name" product instead of allowing "an equal" product to be offered and describing the performance or other relevant requirements of the procurement; and
- Any arbitrary action in the procurement process.

Per 2 C.F.R. Section 200.319(c), non-federal entities other than states must conduct procurements in a manner that prohibits the use of statutorily or administratively imposed SLTT geographical preferences in the evaluation of bids or proposals, except in those cases where applicable federal statutes expressly mandate or encourage geographic preference. Nothing in this section preempts state licensing laws. When contracting for architectural and engineering services, geographic location may be a selection criterion provided its application leaves an appropriate number of qualified firms, given the nature and size of the project, to compete for the contract.

Under 2 C.F.R. Section 200.318(c)(1), non-federal entities other than states are required to maintain written standards of conduct covering conflicts of interest and governing the actions of their employees engaged in the selection, award, and administration of contracts. No employee, officer, or agent may participate in the selection, award, or administration of a contract supported by a federal award if he or she has a real or apparent conflict of interest. Such conflicts of interest would arise when the employee, officer or agent, any member of his or her immediate family, his or her partner, or an organization that employs or is about to employ any of the parties indicated herein, has a financial or other interest in or a tangible personal benefit from a firm considered for a contract. The officers, employees, and agents of the non-federal entity may neither solicit nor accept gratuities, favors, or anything of monetary value from contractors or parties to subcontracts. However, non-federal entities may set standards for situations in which the financial interest is not substantial, or the gift is an unsolicited item of nominal value. The standards of conduct must provide for disciplinary actions to be applied for violations of such standards by officers, employees, or agents of the non-federal entity.

Under 2 C.F.R. 200.318(c)(2), if the recipient or subrecipient (other than states) has a parent, affiliate, or subsidiary organization that is not a state, local, tribal, or territorial government, the non-federal entity must also maintain written standards of conduct covering organizational conflicts of interest. In this context, organizational conflict of interest means that because of a relationship with a parent company, affiliate, or subsidiary organization, the non-federal entity is unable or appears to be unable to be impartial in conducting a procurement action involving a related organization. The non-federal entity must disclose in writing any potential conflicts of interest to FEMA or the pass-through entity in accordance with applicable FEMA policy.

c. Supply Schedules and Purchasing Programs

Generally, a non-federal entity may seek to procure goods or services from a federal supply schedule, state supply schedule, or group purchasing agreement.
I. GENERAL SERVICES ADMINISTRATION SCHEDULES

States, tribes, and local governments, and any instrumentality thereof (such as local education agencies or institutions of higher education) may procure goods and services from a General Services Administration (GSA) schedule. GSA offers multiple efficient and effective procurement programs for state, tribal, and local governments, and instrumentalities thereof, to purchase products and services directly from pre-vetted contractors. The GSA Schedules (also referred to as the Multiple Award Schedules and the Federal Supply Schedules) are long-term government-wide contracts with commercial firms that provide access to millions of commercial products and services at volume discount pricing.

Information about GSA programs for states, tribes, and local governments, and instrumentalities thereof, can be found at <u>https://www.gsa.gov/resources-for/programs-for-State-and-local-governments</u> and <u>https://www.gsa.gov/buying-selling/purchasing-programs/gsa-schedules/schedule-buyers/state-and-local-governments</u>.

For tribes, local governments, and their instrumentalities that purchase off of a GSA schedule, this will satisfy the federal requirements for full and open competition provided that the recipient follows the GSA ordering procedures; however, tribes, local governments, and their instrumentalities will still need to follow the other rules under 2 C.F.R. Section 200.317 – 200.327, such as solicitation of minority businesses, women's business enterprises, small businesses, or labor surplus area firms (Section 200.321), domestic preferences (Section 200.322), contract cost and price (Section 200.324), and required contract provisions (Section 200.327 and Appendix II).

II. OTHER SUPPLY SCHEDULES AND PROGRAMS

For non-federal entities other than states, such as tribes, local governments, and nonprofits, that want to procure goods or services from a state supply schedule, cooperative purchasing program, or other similar program, in order for such procurements to be permissible under federal requirements, the following must be true:

- The procurement of the original contract or purchasing schedule and its use by the non-federal entity complies with state and local law, regulations, and written procurement procedures;
- The state or other entity that originally procured the original contract or purchasing schedule entered into the contract or schedule with the express purpose of making it available to the non-federal entity and other similar types of entities;
- The contract or purchasing schedule specifically allows for such use, and the work to be performed for the non-federal entity falls within the scope of work under the contract as to type, amount, and geography;
- The procurement of the original contract or purchasing schedule complied with all the procurement standards applicable to a non-federal entity other than states under at 2 C.F.R. Section 200.317 200.327; and
- With respect to the use of a purchasing schedule, the non-federal entity must follow ordering procedures that adhere to applicable state, tribal, and local laws and regulations and the minimum requirements of full and open competition under 2 C.F.R. Part 200.

If a non-federal entity other than a state seeks to use a state supply schedule, cooperative purchasing program, or other similar type of arrangement, FEMA recommends the recipient discuss the procurement plans with its FEMA Regional Earthquake Program Manager.

d. Procurement Documentation

Per 2 C.F.R. Section 200.318(i), non-federal entities other than states and territories are required to maintain and retain records sufficient to detail the history of procurement covering at least the rationale for the procurement method, selection of contract type, contractor selection or rejection, and the basis for the contract price. States and territories are encouraged to maintain and retain this information as well and are reminded that in order for any cost to be allowable, it must be adequately documented per 2 C.F.R. Section 200.403(g). Examples of the types of documents that would cover this information include but are not limited to:

- Solicitation documentation, such as requests for quotes, invitations for bids, or requests for proposals;
- Responses to solicitations, such as quotes, bids, or proposals;
- Pre-solicitation independent cost estimates and post-solicitation cost/price analyses on file for review by federal personnel, if applicable;
- Contract documents and amendments, including required contract provisions; and
- Other documents required by federal regulations applicable at the time a grant is awarded to a recipient.
- Additional information on required procurement records can be found on pages 24-26 of the <u>PDAT Field Manual</u>.

7. Record Retention

a. Record Retention Period

Financial records, supporting documents, statistical records, and all other non-Federal entity records pertinent to a Federal award generally must be maintained for <u>at least</u> three years from the date the final FFR is submitted. *See* 2 C.F.R. Section 200.334. Further, if the recipient does not submit a final FFR and the award is administratively closed, FEMA uses the date of administrative closeout as the start of the general record retention period.

The record retention period **may be longer than three years or have a different start date** in certain cases. These include:

- Records for real property and equipment acquired with Federal funds must be retained for **three years after final disposition of the property**. *See* 2 C.F.R. Section 200.334(c).
- If any litigation, claim, or audit is started before the expiration of the three-year period, the records **must be retained until** all litigation, claims, or audit findings involving the records **have been resolved and final action taken**. *See* 2 C.F.R. Section 200.334(a).
- The record retention period will be extended if the non-federal entity is notified in writing of the extension by FEMA, the cognizant or oversight agency for audit, or the cognizant agency for indirect costs, or pass-through entity. *See* 2 C.F.R. Section 200.334(b).

- Where FEMA requires recipients to report program income after the period of performance ends, the **program income record retention period begins at the end of the recipient's fiscal year in which program income is earned**. *See* 2 C.F.R. Section 200.334(e).
- For indirect cost rate computations and proposals, cost allocation plans, or any similar accounting computations of the rate at which a particular group of costs is chargeable (such as computer usage chargeback rates or composite fringe benefit rates), the start of the record retention period depends on whether the indirect cost rate documents were submitted for negotiation. If the **indirect cost rate documents were submitted** for negotiation. If indirect cost rate documents were **not submitted** for negotiation, the record retention period begins from the date those documents were submitted for negotiation. If indirect cost rate documents were **not submitted** for negotiation, the record retention period begins at the end of the recipient's fiscal year or other accounting period covered by that indirect cost rate. *See* 2 C.F.R. Section 200.334(f).

b. Types of Records to Retain

FEMA requires that non-federal entities maintain the following documentation for federally funded purchases:

- Specifications
- Solicitations
- Competitive quotes or proposals
- Basis for selection decisions
- Purchase orders
- Contracts
- Invoices
- Cancelled checks

Non-federal entities should keep detailed records of all transactions involving the grant. FEMA may at any time request copies of any relevant documentation and records, including purchasing documentation along with copies of cancelled checks for verification. *See, e.g.*, 2 C.F.R. Section 200.318(i), 200.334, 200.337.

In order for any cost to be allowable, it must be adequately documented per 2 C.F.R. Section 200.403(g). Non-federal entities who fail to fully document all purchases may find their expenditures questioned and subsequently disallowed.

8. National Incident Management System (NIMS) Implementation

Incident management activities require carefully managed resources (personnel, teams, facilities, equipment, and supplies). NIMS defines a national, interoperable approach for sharing resources, coordinating, and managing incidents, and communicating information. Incident management refers to how incidents are managed across all homeland security activities, including prevention, protection, mitigation, response, and recovery.

Utilization of the standardized resource management concepts such as typing, credentialing, and inventorying promote a strong national mutual aid capability needed to support delivery

of core capabilities. Recipients should manage resources purchased or supported with FEMA grant funding according to NIMS resource management guidance.

Additional information on resource management and NIMS resource typing definitions and job titles/position qualifications is on FEMA's website at <u>https://www.fema.gov/emergency-managers/nims/components</u>. Additional information about NIMS in general is available at <u>https://www.fema.gov/emergency-managers/nims</u>.

9. Actions to Address Noncompliance

Non-federal entities receiving financial assistance funding from FEMA are required to comply with requirements in the terms and conditions of their awards or subawards, including the terms set forth in applicable federal statutes, regulations, NOFOs, and policies. Throughout the award lifecycle or even after an award has been closed, FEMA or the pass-through entity may discover potential or actual noncompliance on the part of a recipient or subrecipient. This potential or actual noncompliance may be discovered through routine monitoring, audits, closeout, or reporting from various sources.

In the case of any potential or actual noncompliance, FEMA may place special conditions on an award per 2 C.F.R. Section 200.208 and 200.339, FEMA may place a hold on funds until the matter is corrected, or additional information is provided per 2 C.F.R. Section 200.339, or it may do both. Similar remedies for noncompliance with certain federal civil rights laws are authorized pursuant to 44 C.F.R. Parts 7 and 19.

In the event the noncompliance is not able to be corrected by imposing additional conditions or the recipient or subrecipient refuses to correct the matter, FEMA might take other remedies allowed under 2 C.F.R. Section 200.339. These remedies include actions to disallow costs, recover funds, wholly or partly suspend or terminate the award, initiate suspension and debarment proceedings, withhold further federal awards, or take other remedies that may be legally available. For further information on termination due to noncompliance, see the section on Termination Provisions in the NOFO.

FEMA may discover and take action on noncompliance even after an award has been closed. The closeout of an award does not affect FEMA's right to disallow costs and recover funds as long the action to disallow costs takes place during the record retention period. *See* 2 C.F.R. Section 200.334, 200.345(a). Closeout also does not affect the obligation of the non-federal entity to return any funds due as a result of later refunds, corrections, or other transactions. 2 C.F.R. Section 200.345(a)(2).

The types of funds FEMA might attempt to recover include, but are not limited to, improper payments, cost share reimbursements, program income, interest earned on advance payments, or equipment disposition amounts.

FEMA may seek to recover disallowed costs through a Notice of Potential Debt Letter, a Remedy Notification, or other letter. The document will describe the potential amount owed, the reason why FEMA is recovering the funds, the recipient's appeal rights, how the amount can be paid, and the consequences for not appealing or paying the amount by the deadline. If the recipient neither appeals nor pays the amount by the deadline, the amount owed will become final. Potential consequences if the debt is not paid in full or otherwise resolved by the deadline include the assessment of interest, administrative fees, and penalty charges; administratively offsetting the debt against other payable federal funds; and transferring the debt to the U.S. Department of the Treasury for collection.

FEMA notes the following common areas of noncompliance for FEMA's grant programs:

- Insufficient documentation and lack of record retention.
- Failure to follow the procurement under grants requirements.
- Failure to submit closeout documents in a timely manner.
- Failure to follow EHP requirements.
- Failure to comply with the POP deadline.

10. Audits

FEMA grant recipients are subject to audit oversight from multiple entities including the DHS OIG, the GAO, the pass-through entity, or independent auditing firms for single audits, and may cover activities and costs incurred under the award. Auditing agencies such as the DHS OIG, the GAO, and the pass-through entity (if applicable), and FEMA in its oversight capacity, must have access to records pertaining to the FEMA award. Recipients and subrecipients must retain award documents for at least three years from the date the final FFR is submitted, and even longer in many cases subject to the requirements of 2 C.F.R. Section 200.334. In the case of administrative closeout, documents must be retained for at least three years from the date of closeout, or longer subject to the requirements of 2 C.F.R. Section 200.334. If documents are retained longer than the required retention period, the DHS OIG, the GAO, and the pass-through entity, as well as FEMA in its oversight capacity, have the right to access these records as well. *See* 2 C.F.R. Section 200.334, 200.337.

Additionally, non-federal entities must comply with the single audit requirements at 2 C.F.R. Part 200, Subpart F. Specifically, non-federal entities, other than for-profit subrecipients, that expend \$750,000 or more in federal awards during their fiscal year must have a single or program-specific audit conducted for that year in accordance with Subpart F. 2 C.F.R. Section 200.501. A single audit covers all federal funds expended during a fiscal year, not just FEMA funds. The cost of audit services may be allowable per 2 C.F.R. Section 200.425, but non-federal entities must select auditors in accordance with 2 C.F.R. Section 200.509, including following the proper procurement procedures. For additional information on single audit reporting requirements, see section F of this NOFO under the header "Single Audit Report" within the subsection "Additional Reporting Requirements."

The objectives of single audits are to:

- Determine if financial statements conform to generally accepted accounting principles (GAAP);
- Determine whether the schedule of expenditures of federal awards is presented fairly;
- Understand, assess, and test the adequacy of internal controls for compliance with major programs; and
- Determine if the entity complied with applicable laws, regulations, and contracts or grants.

For single audits, the auditee is required to prepare financial statements reflecting its financial position, a schedule of federal award expenditures, and a summary of the status of prior audit findings and questioned costs. The auditee also is required to follow up and take appropriate corrective actions on new and previously issued but not yet addressed audit findings. The auditee must prepare a corrective action plan to address the new audit findings. 2 C.F.R. Section 200.508, 200.510, 200.511.

Non-federal entities must have an audit conducted, either single or program-specific, of their financial statements and federal expenditures annually or biennially pursuant to 2 C.F.R. Section 200.504. Non-federal entities must also follow the information submission requirements of 2 C.F.R. Section 200.512, including submitting the audit information to the Federal Audit Clearinghouse within the earlier of 30 calendar days after receipt of the auditor's report(s) or nine months after the end of the audit period. The audit information to be submitted include the data collection form described at 2 C.F.R. Section 200.512(c) and Appendix X to 2 C.F.R. Part 200 as well as the reporting package described at 2 C.F.R. Section 200.512(b).

The non-federal entity must retain one copy of the data collection form and one copy of the reporting package for three years from the date of submission to the Federal Audit Clearinghouse. 2 C.F.R. Section 200.512; *see also* 2 C.F.R. Section 200.517 (setting requirements for retention of documents by the auditor and access to audit records in the auditor's possession).

FEMA, the DHS OIG, the GAO, and the pass-through entity (if applicable), as part of monitoring or as part of an audit, may review a non-federal entity's compliance with the single audit requirements. In cases of continued inability or unwillingness to have an audit conducted in compliance with 2 C.F.R. Part 200, Subpart F, FEMA and the pass-through entity, if applicable, are required to take appropriate remedial action under 2 C.F.R. Section 200.339 for noncompliance, pursuant to 2 C.F.R. Section 200.505.

11. Payment Information

FEMA uses the Direct Deposit/Electronic Funds Transfer (DD/EFT) method of payment to recipients.

Payment requests are submitted through FEMA GO.

12. Whole Community Preparedness

Preparedness is a shared responsibility that calls for the involvement of everyone—not just the government—in preparedness efforts. By working together, everyone can help keep the nation safe from harm and help keep it resilient when struck by hazards, such as natural disasters, acts of terrorism, and pandemics.

Whole Community includes:

- Individuals and families, including those with access and functional needs
- Businesses
- Faith-based and community organizations

- Nonprofit groups
- Schools and academia
- Media outlets
- All levels of government, including state, local, tribal, territorial, and federal partners

The phrase "Whole Community" often appears in preparedness materials, as it is one of the guiding principles. It means two things:

- 1. Involving people in the development of national preparedness documents.
- 2. Ensuring their roles and responsibilities are reflected in the content of the materials.

13. Appendix A - Vision, Mission, Strategic Goals, and Program Responsibilities

Appendix A contains the descriptions of the vision, mission, strategic goals, and program responsibilities of the FEMA National Earthquake Hazards Reduction Program, Individual State Earthquake Assistance Grant Program.

a. Vision

A nation that is ready and capable to withstand, respond to, and recover from earthquakes and their consequences.

b. Mission

Develop, advance, and disseminate knowledge, tools, practices, and policies to enhance the nation's capabilities to withstand, respond to, and recover from earthquakes and their consequences.

c. Strategic Goals

The program prioritizes reducing the risks to life and property from future earthquakes in the United States through the establishment and maintenance of an effective earthquake hazards reduction program. The NEHRP program goals are:

- Advance the understanding of earthquake processes and their consequences.
- Enhance existing and develop new information, tools, and practices for protecting the nation from earthquake consequences.
- Promote the dissemination of knowledge and implementation of tools, practices, and policies that enhance strategies to withstand, respond to, and recover from earthquakes.
- Learn from post-earthquake investigations to enhance the effectiveness of available information, tools, practices, and policies to improve earthquake resilience.

d. Program Responsibilities

- Operate a program of grants and assistance to enable states and territories to develop mitigation, preparedness, and response plans, prepare inventories and conduct seismic safety inspections for critical structures and lifeline infrastructure, update building codes and ordinances to enhance seismic safety, increase earthquake awareness and education, and provide assistance to multi-state groups for such purposes.
- Support the implementation of a comprehensive earthquake education outreach, and public awareness program.
- In conjunction with the Director of the National Institute of Standards and Technology (NIST), other federal agencies, and private sector groups, use research results to support the preparation, maintenance, and dissemination of seismic resistant design guidance on building codes, standards, and practices for new and existing buildings, structures, and lifeline infrastructure.
- Support the Director of NIST in the completion of programmatic goals.

14. Appendix B – Programmatic Information

Appendix B contains information on ISEA Grant Program information and priorities.

a. Eligible States and Territories

The states and territories eligible for funding under the FY 2023 ISEA Grant Program are listed below. The maximum allowable award amount is listed per each respective eligible state and territory.

Region	State	Federal Share (75%)	Cost Share (25%)	Total Award
4	Alabama	\$53,589	\$17,863	\$71,452
10	Alaska	\$58,437	\$19,479	\$77,916
9	Arizona	\$56,016	\$18,672	\$74,688
6	Arkansas	\$58,107	\$19,369	\$77,476
9	California	\$721,905	\$240,635	\$962,540
9	Guam*	\$50,000	\$-	\$50,000
9	Hawaii	\$58,872	\$19,624	\$78,496
10	Idaho	\$51,879	\$17,293	\$69,172
5	Illinois	\$62,496	\$20,832	\$83,328
5	Indiana	\$56,106	\$18,702	\$74,808
4	Kentucky	\$57,726	\$19,242	\$76,968
4	Mississippi	\$54,888	\$18,296	\$73,184
7	Missouri	\$63,171	\$21,057	\$84,228
8	Montana	\$52,263	\$17,421	\$69,684
9	Nevada	\$70,785	\$23,595	\$94,380
6	Oregon	\$102,063	\$34,021	\$136,084
2	Puerto Rico	\$72,822	\$24,274	\$97,096
4	South Carolina	\$63,660	\$21,220	\$84,880
4	Tennessee	\$69,864	\$23,288	\$93,152
8	Utah	\$75,627	\$25,209	\$100,836
2	Virgin Islands*	\$51,090	\$-	\$51,090
10	Washington	\$133,284	\$44,428	\$177,712
8	Wyoming	\$50,766	\$16,922	\$67,688
-	Total	\$2,145,416	\$681,442.00	\$2,826,858

*Designated "Insular Areas" are not required to provide a cost share.

b. Allowable Activities

All allowable activities funded by the Individual State Earthquake Assistance Grant Program must ultimately result in enhanced seismic safety in the state.

1. Support seismic mitigation planning

States and territories may use Individual State Earthquake Assistance grant funding to develop, update, or enhance seismic components of the mitigation planning process. This may include development and analysis of seismic vulnerability data (excluding earth science research) and collaborative workshops to develop seismic mitigation strategies and support their implementation. Any seismic mitigation planning funded under this program shall be in alignment or in support of the State's overall approved Hazard Mitigation Plan to ensure a well-coordinated risk reduction effort.

2. Develop inventories and conduct seismic safety inspections of critical structures and lifeline infrastructure

States and territories may use Individual State Earthquake Assistance grant funding to plan, execute, and manage property inventories and conduct seismic safety inspections of critical structures and lifeline infrastructure (including residential housing). This may include funding milestones such as planning, training, field data collections and inspections, data analysis and management, report formulation, staffing, and other actionable and measurable tasks in direct support of this allowable activity. Information regarding seismically vulnerable structures identified during the conduct of this activity should be incorporated in State Hazard Mitigation Plans.

FEMA NEHRP recommends the use of <u>FEMA 154 Rapid Visual Screening of Buildings</u> for <u>Potential Seismic Hazards</u> as a method for initiating local building inventory projects and <u>ATC 20 Post Earthquake Safety Evaluations of Buildings for seismic safety</u> inspections.

3. Update building codes, zoning codes, and ordinances to enhance seismic safety

States and territories may use Individual State Earthquake Assistance grant funding to plan, develop, update, adopt, and communicate local building codes, zoning codes, and other community development ordinances to enhance seismic safety. This may include funding milestones such as staffing, code development, and other actionable and measurable tasks in direct support of this allowable activity. Funding may be used for the purpose of training local building code officials on topics related to this allowable activity. States and territories supporting these code related activities must adopt and enforce one of the two most recent editions of a model code at the state, territorial, or local level that adequately addresses seismic and other natural hazards, such as the International Codes, which are promulgated by the International Code Council.

Based on the lessons learned from historical U.S. disasters and the recent Alaska, California, Puerto Rico, and Utah earthquakes, building and zoning codes play a critical role in improving community resilience. Building codes benefit public safety by ensuring that buildings and non- structural elements are built or retrofitted to a design that would withstand or minimize damages and prevent losses and injuries should an earthquake occur. FEMA strongly encourages states and territories to consider investing in this allowable activity. For more information, visit the International Code Council website at <u>www.iccsafe.org</u>.

4. Increase earthquake awareness and education

States and territories may use Individual State Earthquake Assistance funding to plan, develop, and implement local earthquake awareness and education activities that assist the public in preparing for, mitigating against, responding to and recovering from earthquakes. This may include funding the development of outreach or marketing plans, educational or informational materials or online tools, staffing, workshops, and other actionable and measurable tasks in direct support of this allowable activity.

FEMA NEHRP recommends that the states and territories consider the earthquake guidance and materials prior to or when developing local earthquake awareness and educational materials. FEMA NEHRP also strongly recommends integration of risk reduction messaging into most or all of the proposed projects under this allowable activity. For guidance and materials, please review the documents available at https://www.fema.gov/emergency-managers/risk-management/earthquake and https://www.nehrp.gov/contracts/index.htm.

5. Participation in emergency management exercises that substantially benefit earthquake mitigation efforts

Emergency management exercises can provide opportunities to build partnerships and demonstrate the value of incorporating earthquake mitigation into comprehensive pre and post disaster emergency management planning. These activities can also be used to increase public awareness of earthquakes and to stimulate behavioral changes to foster a self-help approach to earthquake mitigation and preparedness.

- 6. Promotion of Earthquake Insurance: States and territories may use FEMA NEHRP Individual State Earthquake Assistance grant funding for education, awareness and outreach activities that promote the purchase of Earthquake Insurance by property owners. Materials and communications developed using FEMA NEHRP Individual State Earthquake Assistance funding cannot promote or create the appearance of promoting a specific vendor or insurance company.
- 7. Assistance to multi-state groups for the purpose of supporting any or all allowable activities under this funding opportunity

States and territories may use Individual State Earthquake Assistance grant funding to provide funding to multi-state groups (nonprofit organizations and institutions of higher education) for the purpose of supporting the activities allowed under this funding opportunity. This may include funding staff, documentation, meeting logistics, travel, and other actionable and measurable tasks in direct support of this allowable activity. Funding may be used to resource activities that benefit more than a single state or territory but must provide support to the state providing funding. All funding for Multi-State Group(s) support will be provided through the use of subawards. For additional information on subawards, see Title 2 of the Code of Federal Regulations, Section 200.92, Subaward.

Additional FEMA grant resources are available to support and complement these allowable activities. For more information, visit <u>https://www.fema.gov/grants</u>.

c. Monitoring and Enhanced Monitoring Plan

Programmatic monitoring of Individual State Earthquake Assistance Grant Program awards consists of both Baseline Monitoring and Enhanced Monitoring. Baseline Monitoring involves routine award oversight throughout the award lifecycle, that is implemented in accordance with Title 2 of the Code of Federal Regulations Part 200. Enhanced Monitoring is a risk-based, objective-driven approach to monitoring that includes Desk Reviews, Site Visits and additional Agency support to Awardees. The goal of Enhanced Monitoring is to identify, evaluate and correct grants management deficiencies that jeopardize the successful performance of the award.

I. BASELINE MONITORING

Baseline monitoring involves oversight throughout the award lifecycle for Individual State Earthquake Assistance grants, to verify that programs and projects undertaken by award recipients are consistent with the published Notice of Funding Opportunity (NOFO), State Mitigation Plans, and that the programs and projects comply with applicable laws, rules, regulations, and ISEA program guidance.

Baseline monitoring also plays an important role in ensuring that ISEA Grant Program funding builds and sustains capabilities at the state and local level, as well as multi-state groups, that advance the ISEA Grant Program goals and FEMA strategic goals. Baseline monitoring is also an opportunity for NEHRP staff to build relationships with grant recipients and to work collaboratively to identify and mitigate factors that may impede programmatic performance.

The Program Monitoring Lifecycle parallels the award lifecycle. Effective Baseline Monitoring begins with the award of the grant and continues until the grant has been programmatically closed out. This NOFO should clearly define and communicate the Program Goals, Priorities, Allowable Activities and Performance Metrics. This will ensure that both award recipients and FEMA Program Managers are fully aware of the performance measures, metrics and standards that are subject to monitoring. Award recipient questions concerning programmatic monitoring should be asked and addressed as soon as possible following the award of the grant.

Adherence to all applicable regulations and program guidance combined with the information contained in the NOFO, the approved Workplan, the Deliverable Schedule, and Budget, will be monitored throughout the award lifecycle.

II. ENHANCED MONITORING

It is anticipated that very few Individual State Earthquake Assistance Grant Program awards will require Enhanced Monitoring; however, if it is determined that there is significant risk to the successful completion of the award within the POP and programmed budget, the FEMA Earthquake Program Manager will implement this section of the plan.

Enhanced Monitoring is not a punitive action, or a precursor to a punitive action, and should not be communicated, messaged, or interpreted as such. Enhanced Monitoring provides both the FEMA Earthquake Program Manager and the award recipient an opportunity to identify courses of action to address shortcomings associated with the grant. These courses will help the program office and the award recipient ensure that the that the goals of the program and the intent of the grant are both met.

Enhanced Monitoring consists of Desk Reviews and Site Visits. All awards identified to receive Enhanced Monitoring are subject to a desk review. The purpose of both Desk Reviews and Site Visits is to verify that allowable activities are carried out in a manner consistent with the recipients stated Work Plan and Deliverable Schedule and comply with all applicable rules and regulations. The reviews target areas that pose the greatest challenges to recipient success and are a vehicle for offering targeted, effective assistance to recipients as necessary. Desk Reviews are a comprehensive review of the award, while Site Visits are typically reserved for those recipients and awards that present the highest risk to the programmatic success of an award. Site Visits are intended to verify information and deliver technical assistance in correcting uncovered issues and problems.

Site Visits represent the highest level of award monitoring. Unlike the Desk Reviews that precede them, Site Visits can be project-based or issue-based and can address the specific issues and problem areas identified through the entire monitoring process. All Site Visits should be targeted to assist the recipient, improve its administrative efficiencies, and meet program goals.

Upon completion of a Desk Review or Site Visit, the FEMA Earthquake Program Manager will create an official, Corrective Action Plan (CAP) and Internal Monitoring Report. This report will highlight concerns identified during the review and outline specific issues that a recipient must address to comply with federal regulations and/or FEMA policies and procedures or improve the management of the award.

For additional information on the Individual State Earthquake Assistance Grant Program Monitoring Plan, applicants and recipients should contact the DHS Awarding Agency Contact listed in section G of the NOFO.

d. Performance Measures

I. BACKGROUND

The Department of Homeland Security, the Federal Emergency Management Agency, and the National Earthquake Hazards Reduction Program recognizes the importance of collecting complete, accurate, and reliable performance data since this helps determine progress toward achieving program, Department and Agency goals.

The construction of an effective Performance Measure is based on four criteria. It must be:

• Valid. The Performance Measure can produce results from which useful and meaningful conclusions about the effectiveness of the activity can be drawn.

- **Complete.** The Performance Measure must include a clear scope and data collection methodology.
- Accurate. The Performance Measure includes a data collection process that ensures data quality while minimizing data collection and reporting errors.
- **Timely.** Data reporting methods and intervals inform timely decision making and comply with all programmatic reporting requirements contained in this NOFO.

To ensure uniformity in measuring and reporting performance data, all grant recipients will use the information and guidance provided below for the construction of Performance Measures.

e. General Conditions

- All activities funded by the ISEA Grant Program must be consistent with the stated Allowable Activities (*see Appendix B Programmatic Information*).
- All activities funded by the ISEA Grant Program must ultimately result in a measurable enhancement of seismic safety in the state or territory. The measure of enhanced seismic safety shall be reported in Quarterly Performance Progress Reports (PPRs) and updates to the Logic Model (*see Appendix G Sample Logic Model*).
- All activities must result in measurable support of one or more of the stated NEHRP Strategic Goals (*see Appendix A Vision, Mission, Strategic Goals, and Program Responsibilities*).
- The status of each funded activity must be updated in Quarterly PPRs (*see Appendix C Sample Performance Progress Report*). PPRs must detail the following for each activity:
 - Activity Name
 - Activity Description
 - Brief narrative of what has been completed during the reporting period
 - Method of determining task effectiveness
 - o Any anticipated challenges and mitigation strategy
- Using the General Performance Measures below, each Applicant is responsible for crafting and submitting as a part of their Work Plan (*see Appendix E ISEA Grant Program Statement of Work*) the specific performance measures they will use to determine the effectiveness of the individual activities they propose.
- Use of Logic Models (*see Appendix G Sample Logic Model*). Logic Models demonstrate (or graphically represent) the "logical relationship between Inputs (Resources and Activities), Outputs (Products), and Outcomes (i.e., behavioral changes, policy changes, measurable improvements in risk reduction). Using the sample at Appendix G Sample Logic Model, each Applicant is required to create and submit as a part of their Work Plan, an initial Logic Model that includes all proposed activities.
- Activities must be completed within the Period of Performance.

f. General Performance Measures for Allowable Activities

• Assistance related to the support of seismic mitigation planning:

Assistance must result in data or analysis that can inform seismic mitigation strategies of a Hazard Mitigation Plan. The new or updated mitigation strategies must support Goal 3 of the NEHRP Strategic Plan: Promote the dissemination of knowledge and implementation of tools, practices, and policies that enhance strategies to withstand, respond to, and recover from earthquakes.

The proposed Work Plan should include information on how State Earthquake Program Managers will collaborate with State Hazard Mitigation Planners to implement the new or updated strategies (established or new coordination meetings, existing plan update processes, etc.).

Progress will be reported at regular intervals using Quarterly Performance Progress Reports (PPRs) and updates to the Logic Model.

Example: Number of planning sessions conducted to implement the new or updated strategies.

• Assistance related to inventories and seismic safety inspections of critical structures and lifeline infrastructure

Assistance must ensure that inventories and seismic safety inspections are conducted in accordance with <u>FEMA P-154</u>, *Rapid Visual Screening of Buildings for Potential Seismic* <u>*Hazards*</u> and <u>*ATC 20 Post Earthquake Safety Evaluations of Buildings*</u> and result in the publication of a written report that is to be included as an attachment to the Final Performance Progress Report (PPR). The activity and the report must support NEHRP Goal 1: Advance the understanding of earthquake processes and their consequences. Seismic Safety Inspection and Inventory activities must support current State Hazard Mitigation Plans, or include the goal of creating, updating or improving seismic mitigation plans.

If the conduct of the inventories and/or safety inspections is dependent on National Earthquake Technical Assistance Program (NETAP) training, the associated training dates and course titles should be included in the Work Plan.

Progress on the conduct of the inventories will also be reported at regular intervals using Quarterly Performance Progress Reports (PPRs) and updates to the Logic Model.

Example: Number of seismic safety inspections of critical structures and lifeline infrastructure in the publication of a written report.

• Assistance related to updating local building codes, zoning codes, and ordinances to enhance seismic safety

Assistance must result in a report that summarizes how funded activities resulted in meeting NEHRP Strategic Goal 3, Objective 12: Actively engage in the continual development and use of up-to-date seismic design guidelines, standards and building codes, and advocate for their adoption and enforcement at the state, local, tribal, and

territorial level. Activities must be consistent with the approved State Hazard Mitigation Plan.

Code updates and progress on the creation of the required report will be reported at regular intervals using Quarterly Performance Progress Reports (PPRs) and updates to the Logic Model.

Example: Number of code updates included in the final report.

• Assistance related to increasing earthquake awareness and education

The intended Earthquake awareness and education efforts/activities must result in a measurable increase in public awareness of earthquake hazards and risks, documented and substantiated by After Action Reports (AAR), Activity Analysis Studies and/or activity Participant Surveys. Public Awareness and Education activities must stimulate behavioral changes to foster a self-help approach to earthquake preparedness, response, and mitigation.

Applicant must detail in their initial Work Plan and Logic Model what data collection methodology they will use to measure the effectiveness of their earthquake awareness and education activities.

Recipient must detail in their Quarterly Performance Progress Reports (PPRs) how the proposed awareness and education activities resulted in enhanced seismic safety and or increased earthquake awareness within their state or territory.

Example: Number of outreach or marketing plans, educational or informational materials or online tools, staffing, and workshops.

• Assistance related to State participation in exercises and drills

Participation in emergency management exercises must substantially benefit earthquake mitigation efforts within the state. Substantial benefit examples include supporting the seismic section of the State Hazard Mitigation Plan; conduct of seismic inventories and seismic safety inspections; community participation in exercises, updating of seismic codes and planned seismic retrofitting activities that increase community resilience.

Applicant must detail in their initial Work Plan and Logic Model how participation in the event and/or exercise will result in increased individual or community earthquake mitigation and/or enhanced seismic safety. Applicant must also document what data collection and analysis tools they will use to determine the effectiveness of the activity.

Results of exercise participation, and ongoing actions associated with participation will be reported using Quarterly Performance Progress Reports (PPRs) and updates to the Logic Model.

Example: Percent of exercise sponsors who report that they are better prepared to address the impacts of earthquakes after participating in exercises and drills that substantially benefit earthquake mitigation efforts with the state.

• Assistance related to the promotion of earthquake insurance

Implementation of this activity is intended to increase awareness of earthquake insurance as a tool for mitigating risks associated with earthquakes, encourage the purchase of earthquake insurance, and increase both individual and community resilience. Activities must result in increasing awareness of earthquake insurance availability and benefits.

Applicant must detail in their initial Work Plan what mechanism(s) they will use to determine the effectiveness of the Earthquake Insurance promotion efforts. Examples include After Action Reports (AAR), Activity Analysis Studies and/or activity Participant Surveys.

Grant Recipient must detail in their Quarterly Performance Progress Reports (PPR) how the proposed awareness and education activities resulted in enhanced seismic safety and or increased earthquake awareness within their state or territory.

Outcomes of the activity must be reported at regular intervals using Quarterly Performance Progress Reports and detail the data collection and analysis methodology used to determine activity effectiveness.

Example: Number of properties with earthquake insurance coverage.

g. Performance Progress Report Template

Reporting requirements must be met throughout the life of the Individual State Earthquake Assistance Grant Program. Recipients should follow the guidance on performance and financial reporting provided in the reporting requirements in: <u>2 CFR – Title 2, Subtitle A, Chapter II, Part 200, Subpart D, Subject Group, Performance and Financial Monitoring and Reporting.</u>

Recipients must submit quarterly Performance Progress Reports in FEMA GO that includes a Narrative describing the progress/status of each individual Work Plan Task, an updated Master Schedule and Deliverable Table, and updated Grant Budget. The quarterly report shall capture both training and publication distribution metrics, document and explain missed milestones, and identify any projects at risk, accompanied by a risk mitigation strategy (*see Appendix C – Sample Performance Progress Report*). The Performance Progress Report shall also contain the Grant Budget using Earned Value Management methodology to report the Budgeted Cost of Work Scheduled (Projected Costs), and the Actual Cost of Work Performed.

The Grant Budget shall be prepared with Work Breakdown Structure cost categories (grantees may obtain a sample budget spreadsheet from the FEMA Regional Earthquake Program Manager). Tasks and sub-tasks will be categorized in terms of discrete effort and shall correlate directly with deliverables identified in the Work Plan Deliverable Table. Reporting is also required on subawards in the same manner as listed above, which based on risk, schedule, or dollar value criticality may potentially impact successful fulfillment of this grant.

The Period of Performance for all FY 2023 Individual State Earthquake Assistance Grant Awards is scheduled as August 1, 2023, through January 31, 2025.

Performance Progress Reports are critical tools to ensure project goals, objectives, performance requirements, timelines, milestone completion, budgets, and other related program criteria as detailed in the awardee's approved Work Plan are being met. Performance Progress Reports are also used for compliance monitoring purposes, documenting the successes of the Individual State Earthquake Assistance Grant Program. The Performance Progress Reports also serve to maintain effective dialogue, partnership, and coordination between FEMA and the awardees on seismic projects under the Individual State Earthquake Assistance Grant Program.

I. PERFORMANCE PROGRESS REPORTS

All performance progress reports are due on a quarterly schedule by the 30th (or the first proceeding business day) following the completion of the preceding quarter.

II. FINAL PERFORMANCE PROGRESS REPORTS

Final performance progress reports are due within 120 days following the end of the Period of Performance.

a. Performance Progress Report Schedule

A schedule of the reporting periods and report due dates apply for the performance progress reports:

Quarter	Reporting Period	Report Due Date
1	Aug. 1 to Sept. 30, 2023	Oct. 30, 2023
2	Oct. 1 to Dec. 31, 2023	Jan. 30, 2024
3	Jan. 1 to March 31, 2024	April 30, 2024
4	April 1 to June 30, 2024	July 30, 2024
5	July 1 to Sept. 30, 2024	Oct. 30, 2024
6	Oct. 1 to Dec. 31, 2024	Jan. 30, 2025
Final Report	Jan. 1 to Jan. 31, 2025	May 30, 2025

15. Appendix C - Sample Performance Progress Report

Individual State Earthquake Assistance Grant Program Quarterly Performance Progress Report (PPR) Reporting Period (e.g., October 2023 – December 2023):

State or Territory Name and Address:

Name and contact information of individual submitting the report:

Period of Performance (e.g., 08/01/2023 – 01/31/2025):

Grant Award Number (e.g., *EMW-2023-CA-00001*):

Grant Amendment Number (if applicable):

General Summary of Completed Tasks as of (date):

The general summary is intended for the grant recipient to provide an overview of the management of the grant award by providing updates on specific activities awarded.

Activity Name:

Enter the name of the allowable activity from the Work Plan. For each Allowable Activity provide an update on each individual task.

Task 1: Task Name as Detailed in Approved Work Plan

All task entries must follow the below format; include a summary of each task included in the approved work plan.

Task Description (e.g., *Update of Seismic Section of State Hazard Mitigation Plan*): **Percentage complete** (e.g., 70%):

- a. Brief narrative of what has been completed during the reporting period. Provide relevant information associated with accomplishments (i.e., locations, dates, metrics).
- b. Method of determining Task Effectiveness. If the task has been completed, provide specifics on the data collection and analysis methodology. This information should also be reflected in all Logic Model updates.
- c. Any anticipated challenges (risks) that might prevent the successful completion of the Task within the Period of Performance? If no challenges (risks) exist, confirm in the report. If challenges (risks) exist, include the mitigation strategy that will be used to ensure the task is completed by end of the period of performance.

Notes:

1. If a report is submitted late, an explanation must be provided within the report narrative.

2. If submitting a final report, the grant recipient must notate "Final Report" on the document.

3. All reports must be submitted with enclosed updated Master Schedule and Deliverable Table,

Grant Budget, and Logic Model, as required by the FY 2023 Notice of Funding Opportunity.

4. The updated budget should reflect both the budgeted (projected) and actual costs for each task.

16. Appendix D - Combined Master Schedule/Deliverable Table Example

The below chart provides an example of a sufficient combined master schedule and delivery table.

Projects & Tasks	Schedule	Budget	Measurable Deliverable
Task 1: Prepare Inventory of Critical Structures			
Sub-Task 1: Prepare Inventory Plan	Nov 2023	\$	Approved State Plan & Timeline
Sub-Task 2: Conduct and Document Inventory	Apr 2024	\$	Inventory conducted
Sub-Task 3: Prepare and Publish Final Inventory Document	Jun 2024	\$	Final Inventory published
Task 2: Support Seismic Mitigation Planning			
Sub-Task 1: Support identification of feasible seismic mitigation strategies.	Sep 2023	\$	Stakeholder involvement in strategy development
Sub-Task 2: Share recommended strategies with applicable mitigation planning committee for			Coordination with State Mitigation Planner and applicable
consideration in future updates.	Jun 2024	\$	mitigation planning team(s).
Task 3: Increase Earthquake Awareness (Great S	ShakeOut Par	ticipation)
Sub-Task 1: Developed and Distribute Flyers and			# of publications printed and
Web content	Jan 2024	\$	distributed/Websites updated
Sub-Task 2: Host planning workshop	Mar 2024	\$	# of participants attending training
Sub-Task 3: Conduct ShakeOut event	Oct 2024	\$	# of participants (individuals and organizations)
Sub-Task 4: Develop Lessons Learned Report	Oct 2024	\$	Final Report made available to FEMA

17. Appendix E - ISEA Grant Program Statement of Work

FY 2023 Individual State Earthquake Assistance WORK PLAN

[Insert Organization Name] Assistance Listing Number 97.082 DHS NOFO Number [Insert NOFO Number] Narrative Description

I. Organizational Information

Insert description of the organization's mission and structure, goals and targeted outcomes, (including summary introduction/overview of project(s), successes, and capacity, to include how organization can support the requirements detailed in Part A, Program Overview, Objectives and Priorities section of the NOFO.

II. Proposed Activities and associated Performance Measures

Insert a detailed narrative description of each proposed activity and its associated Performance Measure that aligns with the allowable activities (see Appendix B – *Programmatic Information*).

III. Tasks, Schedule, & Deliverables Table

Based on the narrative above, insert details in table format of specific tasks, subtasks, schedule, budget, and deliverables for this proposal (see Appendix D – Combined Master Schedule/Deliverable Table Example).

IV. Project Management Strategy

Based on the proposed projects above, insert information below regarding the organization's strategy for accomplishing all tasks. This should include statements about the overall work plan's 1) compliance with the requirements of the grant, 2) reasonableness of goals and objectives (i.e. are they Specific, Measurable, Achievable, Realistic, and Timely ("SMART"), 3) brief credentials of the project manager and/or team and the processes involved in accomplishing the work plan, 4) financial management controls, 5) potential challenges and how the project manager is going to ensure continued performance, 6) coordination with FEMA and the reporting process, and 7) development of Performance Measures. If a subcontractor is to be used to help deliver an activity, this should be included along with the name of the contracting company and individual contractor (if known). Include a discussion on how project planning meetings will be held to include, at a minimum, how the organization will coordinate with all stakeholders, including the FEMA Regional Earthquake Program Manager and other stakeholders.

V. Contact Information

Insert the name, position, agency, address, email, office phone, and cell phone of the project manager (and his/her back up) responsible for implementing and managing this work plan.

18. Appendix F - Template Grant Budget

The Grant Budget must be completed within the FEMA GO system at the time of application.

The budget must be complete, reasonable, and cost-effective in relation to the proposed activity.

The budget should provide the basis of computation of all activity-related costs, any appropriate narrative, and a detailed justification of Management and Administrative (M&A) costs. For a copy of the spreadsheet illustrated below, contact your FEMA Regional Earthquake Program Manager.

Total Federal Share Amount (75%):					Nation	National Earthquake Hazards Reduction Program (NEHRP) Individual State Farthquake Assistance	quake	e Haze	thquake Hazards Reduction Progra Individual State Earthquake Assistance	eductio Juake A	on Pro ssistan	gram. Ce	(NEHFI	6									
Total Non Federal Share Amount (25%):														State	State/Territory:	ا ج							
Total Budget:					\$0.00		SAN	FE	SAMPLE Grant Program Budget	Progr	am Bu	ldget		Date	Date Updated:	ן ט							
							Proje	scted N	Projected Monthly and Quarterly Costs	and Qu	arterly t	Costs											
ALLOWABLE ACTIVITIES	Aug Sept	ot Qtr Totals	Oct	t Nov	Nov Dec	Znd Dtr Totals	Jan Feb Mar	eb.	4ar3 	3rd Qtr Aj Totals	Apr May Jun	nn h	4th Dtr Totals		Jul Aug Sept		Totals Totals	Oct	Oct Nov Dec	Totals	Jan	Zth Dtr Totals	Total Cost
Support Seismic Mitigation Planning		\$0.00				\$0.00		_	**	\$0.00			\$0.00	0			\$0.00			\$0.00		\$0.00	\$0.00
Activity Name								\parallel															
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Activity Name																							
Develop Inventories and Conduct Seismic Safety Inspections of Critical Structures and Lifeline Infrastructure	0	\$0.00				\$0.00				\$0.00			\$0.00	9			\$0.00			\$0.00		\$0.00	\$0.00
Activity Name							F	╞															
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Activity Name																							
Update Building Codes, Zoning Codes, and Ordinances to Enhance Seismic		\$0.00				\$0.00			*	\$0.00			\$0.00	2			\$0.00			\$0.00		\$0.00	\$0.00
Activity Name							╞	\vdash										F					
Activity Name																							
Activity Name								\vdash															
Increase Earthquake Awareness and Education		\$0.00	0			\$0.00			*	\$0.00			\$0.00	2			\$0.00			\$0.00		\$0.00	\$0.00
Activity Name																							
Activity Name																							
Activity Name																							
Participation in emergency management exercises that substantially benefit earthquake mitigation efforts		\$0.00				\$0.00			*	\$0.00			\$0.00	9			\$0.00			\$0.00		\$0.00	\$0.00
Activity Name							F	\vdash										t					
Activity Name																							
Activity Name																							
Promotion of Earthquake Insurance		\$0.00	0			\$0.00			*	\$0.00			\$0.00	0			\$0.00			\$0.00		\$0.00	\$0.00
Activity Name						Ħ	$\left \right $	+			$\left \right $								+				
Activity Name							+	+	+	+	+	+				t		T	+				
Assistance to Multi-State Groups for the purpose of supporting any or all Allowable	υ																						
Activity Name Activity Name		\$0.00	_			nn:n\$			**	20.00			\$0.00	2			\$0.00			\$0.00		\$0.UU	\$0.0U
Activity Name Activity Name	+	_	\downarrow	\downarrow	ļ	t	+	+	+	+	+	\downarrow	_	\downarrow	Ī	+	T	t	+	_			
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Figure 1 Sample, Grant Program Budget

19. Appendix G - Sample Logic Model

This section provides an example of a completed Logic Model. Applicants may request a copy of the below Logic Model example and a template of the Logic Model by contacting their respective FEMA Regional Earthquake Program Manager.

Additional information and guidance for logic modeling as well as performance measures is available in the resource library of AmeriCorps (federal agency): https://www.americorps.gov/grantees-sponsors/evaluation-resources



Figure 2 Sample, FY 2023 National Earthquake Hazards Reduction Program (NEHRP) Logic Model